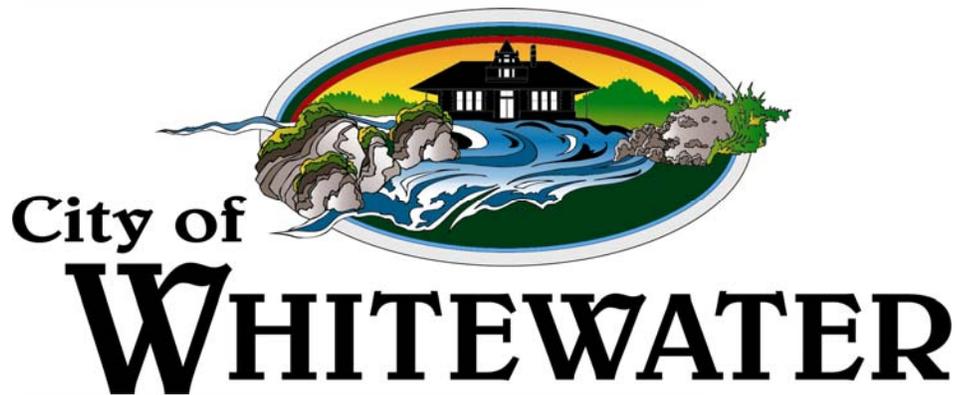




JOHNSON BLOCK
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AUDITED FINANCIAL STATEMENTS

For the Year Ended December 31, 2021

City of Whitewater

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December 31, 2021

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City of Whitewater

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INDEPENDENT AUDITOR'S REPORT

To the City Council
City of Whitewater
Whitewater, Wisconsin

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Whitewater, Wisconsin, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Whitewater, Wisconsin, as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Whitewater, Wisconsin, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Whitewater, Wisconsin's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Whitewater, Wisconsin's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Whitewater, Wisconsin's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, the Wisconsin Retirement System schedules, and the Local Retiree Life Insurance Fund schedules as identified in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



Supplemental Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Whitewater, Wisconsin's basic financial statements. The combining and individual fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the schedules of long-term debt payments but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Johnson Block & Company, Inc.

Johnson Block & Company, Inc.
April 15, 2022

**MANAGEMENT'S DISCUSSION
AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2021**



CITY OF WHITEWATER

MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2021

The management of the City of Whitewater ("City") offers all persons interested in the financial condition of the City to review this narrative overview and analysis of the City's financial performance during the fiscal year ending December 31, 2021. This section should be read in conjunction with the financial statements and the accompanying notes that follow. It should also be noted that the information contained here will focus primarily on the governmental operations of the city.

FINANCIAL HIGHLIGHTS

The City's total net position increased \$3,006,080, or 4.5% from the prior year. The net position for governmental activities increased \$1,783,905, while net position of the business-type activities increased by \$1,222,175. The Community Development Authority ("CDA") a component unit of the city, net position decreased by \$1,008,532.

The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources as of December 31, 2021, by \$69,479,362 (net position). Of this amount, \$3,631,915 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors. The breakout of the unrestricted net position is \$1,900,725 and \$1,731,190 for governmental and business-type activities, respectively.

As of December 31, 2021, the City's governmental funds reported combined ending fund balances of \$5,448,939, a decrease of \$1,056,627 in comparison with the prior year. Approximately 34% of this total, or \$1,827,054 (unassigned fund balance), is available for spending at the government's discretion.

The City's Water Utility had an operating income in 2021 of \$535,673. Unrestricted net position was \$732,038. The Water Utility's total net position increased by \$271,719 to \$11,438,047. The approved Rate of Return is 4.9%. For 2021, the Rate of Return equaled 4.69%. The Utility filed a Simplified Rate Case application with the Wisconsin PSC in April, 2014. The 2014 approved rate factor is 3.0%. The increase was approved and was effective with water usage after June 26, 2014. The Utility did not file a Simplified Rate Case for 2015, 2016, or 2017. A Simplified Rate Case was filed for 2018 and the new rates became effective on June 28, 2018. The City filed an application with the PSC on May 22, 2019 for a Full Rate Case, in which the regulator reviews rates in depth. New rates went into effect August 27, 2020.

The Wastewater Utility had an operating income of \$1,188,194 in 2021. The Utility's total net position increased by \$889,728. A major upgrade to the wastewater treatment plant was completed in early 2019 representing \$24.358 million in plant improvements. In anticipation of this project, Wastewater rates were adjusted in 2015 that increased the average residential user by 31%. No rate adjustments were made in 2017 or 2018. As a result of a Utility Rate Study, Wastewater rates were increased effective June 27, 2019 that increased the average residential user by 18%.

This annual report consists of two parts: Management's Discussion and Analysis (this section) and the basic financial statements. The basic financial statements include two kinds of statements that present different views of the City:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the City's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the City government, reporting the City's operations in more detail than the government-wide statements. The governmental fund statements tell how general government services like public safety and public works were financed in the short-term as well as what remains for future spending.

CITY OF WHITEWATER

MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2021

OVERVIEW OF THE FINANCIAL STATEMENTS

These financial statements also include notes that explain some of the information in the financial statements and provide more detail data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. The remainder of this overview section (Management's Discussion and Analysis) explains the structure and contents of each of the statements.

Government-Wide Statements

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and deferred outflows and liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net position and how they have changed. Net Position, the difference between the City's assets and deferred outflows and liabilities and deferred inflows of resources, is one way to measure the City's financial health, or position. Over time, increases or decreases in the City's net position are an indicator of whether its financial health is improving or deteriorating. To assess the overall health of the City you need to consider additional non-financial factors such as changes in the City's property tax base and the condition of the City's infrastructure.

The government-wide financial statements include not only the City of Whitewater itself (known as the primary government), but also the City of Whitewater Community Development Authority (component unit). The CDA does not issue separate financial statements.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenue and expenses reported in this statement for some items will only result in cash flows in future fiscal periods.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds – Used to account for essentially the same functions reported as governmental activities in the government-wide financial statements.

However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

CITY OF WHITEWATER

**MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended December 31, 2021**

OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)

Fund Financial Statements (Continued)

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains 27 individual governmental funds. Several of the funds are included with the General Fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Debt Service Fund, and the TIF District #4 Fund and the Affordable Housing TIF, all of which are considered to be major funds. Data from the other governmental funds are split between the non-major special revenue funds and the non-major capital project funds. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for all of its funds. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

Proprietary Funds – The City maintains 3 different types of proprietary funds. Proprietary funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Proprietary Funds are the Water, Wastewater, and Stormwater Utilities. The Stormwater Utility was established in the 4th quarter of 2007.

Fiduciary Funds – Used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The City is a trustee, or fiduciary, for the collection of all property taxes within the City for all taxing jurisdictions including the Whitewater Unified School District, Walworth and Jefferson counties, Gateway and Madison Area Technical College, and the State of Wisconsin. The accounting used for fiduciary funds is much like that used for proprietary funds.

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

An analysis of the City's financial position begins with a review of the Statement of Net Position and the Statement Activities. These two statements report the City's net position and changes therein. It should be noted that the financial position can also be affected by non-financial factors, including economic conditions, population growth and new regulations.

The largest portion of the City's (governmental and business-type activities) net position (approximately 85%) represents its investments in capital assets, less any debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide service to citizens; consequently, these assets are not available for future spending. Although the City's net investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

CITY OF WHITEWATER
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended December 31, 2021

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (Continued)

CITY OF WHITEWATER'S NET POSITION

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>
Current and Other Assets	\$ 14,832,135	\$ 14,962,108	\$ 8,490,392	\$ 8,779,350	\$ 23,322,527	\$ 23,741,458
Capital Assets	<u>38,568,016</u>	<u>39,146,208</u>	<u>57,864,236</u>	<u>57,251,358</u>	<u>96,432,252</u>	<u>96,397,566</u>
Total Assets	<u>\$ 53,400,151</u>	<u>\$ 54,108,316</u>	<u>\$ 66,354,628</u>	<u>\$ 66,030,708</u>	<u>\$ 119,754,779</u>	<u>\$ 120,139,024</u>
Deferred Outflows of Resources	<u>\$ 3,702,170</u>	<u>\$ 2,692,710</u>	<u>\$ 727,586</u>	<u>\$ 553,663</u>	<u>\$ 4,429,756</u>	<u>\$ 3,246,373</u>
Non-Current Liabilities	\$ 9,633,509	\$ 12,506,890	\$ 27,954,146	\$ 30,023,495	\$ 37,587,655	\$ 42,530,385
Other Liabilities	<u>1,856,947</u>	<u>1,869,485</u>	<u>3,387,492</u>	<u>2,293,754</u>	<u>5,244,439</u>	<u>4,163,239</u>
Total Liabilities	<u>\$ 11,490,456</u>	<u>\$ 14,376,375</u>	<u>\$ 31,341,638</u>	<u>\$ 32,317,249</u>	<u>\$ 42,832,094</u>	<u>\$ 46,693,624</u>
Deferred Inflows of Resources	<u>\$ 10,985,894</u>	<u>\$ 9,582,585</u>	<u>\$ 963,514</u>	<u>\$ 712,235</u>	<u>\$ 11,949,408</u>	<u>\$ 10,294,820</u>
Net Position:						
Net Investment in Capital Assets	\$ 29,463,819	\$ 27,106,377	\$ 29,890,539	\$ 26,730,420	\$ 59,354,358	\$ 53,836,797
Restricted	3,344,920	2,451,059	3,155,333	3,777,978	6,500,253	6,229,037
Unrestricted	<u>1,817,232</u>	<u>3,284,630</u>	<u>1,731,190</u>	<u>3,046,489</u>	<u>3,548,422</u>	<u>6,331,119</u>
TOTAL NET POSITION	<u>\$ 34,625,971</u>	<u>\$ 32,842,066</u>	<u>\$ 34,777,062</u>	<u>\$ 33,554,887</u>	<u>\$ 69,403,033</u>	<u>\$ 66,396,953</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, & NET POSITION	<u>\$ 57,102,321</u>	<u>\$ 56,801,026</u>	<u>\$ 67,082,214</u>	<u>\$ 66,584,371</u>	<u>\$ 124,184,535</u>	<u>\$ 123,385,397</u>

NET POSITION: The City's combined net position increased 4.5% between fiscal years 2020 and 2021 to \$69,403,033. 50.1% of the 2021 net position are business-type activities of the City's Water, Wastewater, and Stormwater Utilities. The governmental activities had an increase in net position of \$1,783,905 for the year, while the business-type activities experienced an increase of \$1,222,175.

ASSETS: Governmental Activities: Taxes Receivable increased by \$385,232. Accounts Receivables, and Other Receivables decreased by \$31,181. Due from Other Governmental Units increased by \$69,358. Net Capital Assets decreased by \$578,192 to a total of \$38,568,016. Deferred outflows of resources increased by \$1,009,460 between years due to the reporting for employee pensions and other postemployment benefits.

LIABILITIES: Governmental Activities: Non-Current Liabilities decreased by \$2,873,381 with the pay-off of debt. Deferred inflows of resources increased by \$1,403,309. Due to Component Unit of \$250,000 was paid off in 2021.

CITY OF WHITEWATER

**MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended December 31, 2021**

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (Continued)

**CITY OF WHITEWATER
CONDENSED STATEMENT OF ACTIVITIES**

	Governmental Activities		Business-type Activities		Combined-Total	
	2021	2020	2021	2020	2021	2020
Revenues:						
Program Revenues:						
Charges for Services	\$ 1,205,603	\$ 920,239	\$ 6,780,184	\$ 6,324,923	\$ 7,985,787	\$ 7,245,162
Operating grants and contributions	1,571,142	1,789,770	-	-	1,571,142	1,789,770
Capital grants and contributions	75,221	51,962	210,100	50,529	285,321	102,491
General Revenues:						
Property Taxes	6,197,837	6,100,555	-	-	6,197,837	6,100,555
Other Taxes	260,730	106,845	-	-	260,730	106,845
Intergovernmental	3,733,039	3,942,964	-	-	3,733,039	3,942,964
Investment Income	9,287	98,969	3,346	18,694	12,633	117,663
Miscellaneous	176,781	130,867	329,212	81,213	505,993	212,080
Total Revenues	\$ 13,229,640	\$ 13,142,171	\$ 7,322,842	\$ 6,475,359	\$ 20,552,482	\$ 19,617,530
Expenses:						
General government	\$ 1,613,973	\$ 1,745,433	\$ -	\$ -	\$ 1,613,973	\$ 1,745,433
Public Safety	3,743,250	4,119,426	-	-	3,743,250	4,119,426
Public Works	2,710,809	2,759,700	-	-	2,710,809	2,759,700
Leisure activities	2,435,172	2,259,573	-	-	2,435,172	2,259,573
Conservation and Development	72,871	45,816	-	-	72,871	45,816
Interest and fiscal charges	424,827	459,309	750,651	724,123	1,175,478	1,183,432
Water Utility	-	-	1,797,462	1,715,104	1,797,462	1,715,104
Sewer Utility	-	-	2,716,312	2,867,930	2,716,312	2,867,930
Stormwater Utility	-	-	453,711	444,524	453,711	444,524
Total Expenses	\$ 11,000,902	\$ 11,389,257	\$ 5,718,136	\$ 5,751,681	\$ 16,719,038	\$ 17,140,938
Increases in net position before transfers	\$ 2,228,738	\$ 1,752,914	\$ 1,604,706	\$ 723,678	\$ 3,833,444	\$ 2,476,592
Special items	(730,231)	-	-	-	(730,231)	-
Transfers	285,398	294,294	(382,531)	(371,294)	(97,133)	(77,000)
Increase in net position	<u>\$ 1,783,905</u>	<u>\$ 2,047,208</u>	<u>\$ 1,222,175</u>	<u>\$ 352,384</u>	<u>\$ 3,006,080</u>	<u>\$ 2,399,592</u>
NET Position-January 1	\$ 32,842,066	\$ 30,794,858	\$ 33,554,887	\$ 33,202,503	\$ 66,396,953	\$ 63,997,361
Net Position-December 31	\$ 34,625,971	\$ 32,842,066	\$ 34,777,062	\$ 33,554,887	\$ 69,403,033	\$ 66,396,953

CITY OF WHITEWATER

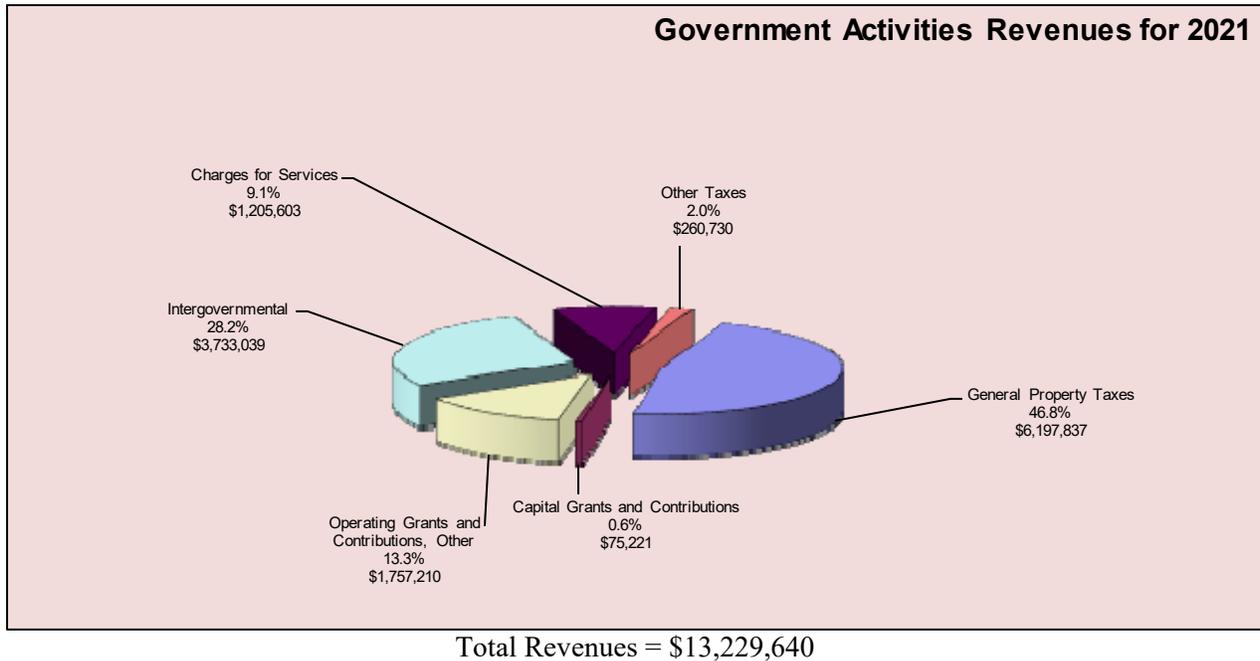
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended December 31, 2021

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (Continued)

Governmental Activities

Change in Net Position: The City's 2021 revenues for both governmental and business-type activities total \$20,552,482 and expenses total \$16,719,038. These totals plus transfers and special items resulted in an increase in net position of \$3,006,080. Net position increased by \$1,783,905 for governmental activities. This growth in net position is driven by several factors. First, each year, funds are budgeted to be set aside in special revenue or sinking funds for large or infrequent needs. Secondly, revenues were favorable compared to budget and 164,000 higher than 2020 due, in part, to increased room tax, state intergovernmental funding, and ARPA funding. Expenditures were also below budget and \$388,000 below 2020 levels due primarily to vacancies during the year.

Revenues for the City's governmental activities total \$13,229,640 with intergovernmental revenues (largely state shared-revenues) accounting for 28% (\$3,733,039) of total revenues. Taxes have been broken out into two categories, debt service property taxes and general property taxes. The tax collected for debt service property taxes, which is 7.1% (\$942,883) of total revenues, were collected to pay for the principal and interest due in 2021. General property taxes accounted for 39.4% (\$5,251,485) of governmental revenues in 2021. Charges for services contributed 9% (\$1,205,603) and increased by \$285,364 mainly due to COVID -19 decreasing amounts in 2020; operating grants, other taxes, interest income, contributed 13.9% (\$1,841,159) of the total revenues. Capital grants were \$75,221 of revenues.



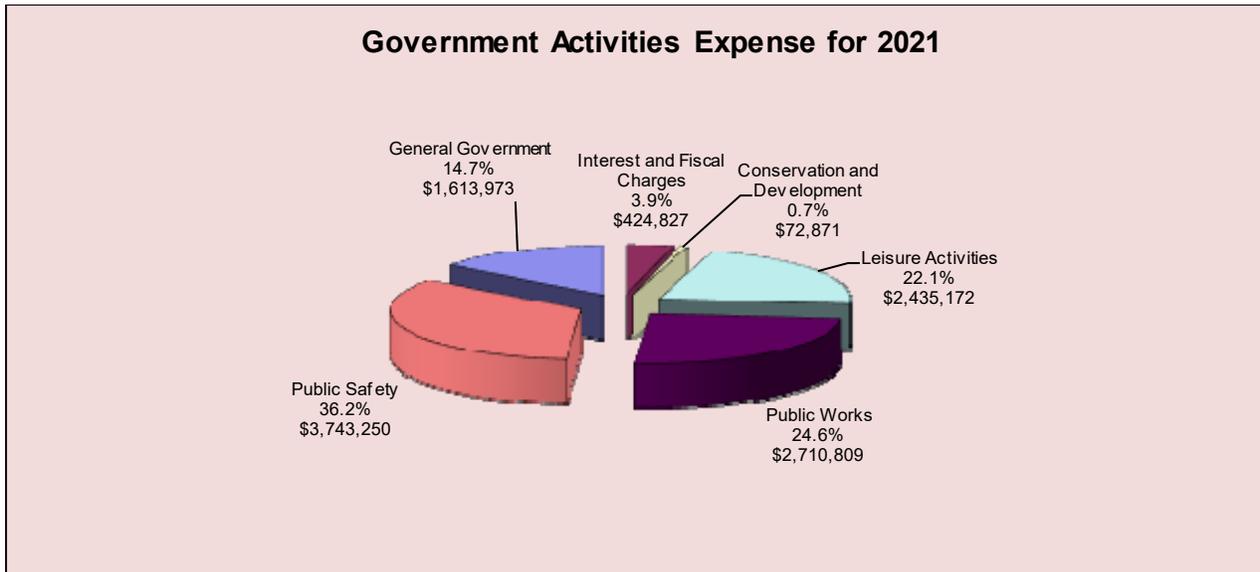
CITY OF WHITEWATER

MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended December 31, 2021

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (Continued)

Governmental Activities (Continued)

Governmental activities expenditures total \$11,000,902. Public Safety activities amount for 34% (\$3,743,250), or the largest single portion of expenditures. Public Safety includes Police, Fire, Rescue, Crash and Building Inspections. Public Works, General Government and Leisure activities account for 24.6% (\$2,710,809), 14.7% (\$1,613,973), and 22.1% (\$2,435,172), respectively, of total expenditures for 2021. Conservation/Development—0.7% (\$72,871); Interest/Fiscal Charges—3.9% (\$424,827).



Total Expenses = \$11,900,902

CITY OF WHITEWATER

**MANAGEMENT’S DISCUSSION AND ANALYSIS
For the Year Ended December 31, 2021**

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (Continued)

Governmental Activities (Continued)

The following table presents the total cost of each of the City's activities as well as their net cost. The net costs are the total costs less fees generated by the activities plus operating and capital grants and contributions. The net cost shows the financial burden placed on City taxpayers or indirect revenue sources by each of these activities. The cost of all governmental activities during 2021 was \$11,000,902. However, the amount paid through the City's property tax was only \$6,197,837. The breakout of property taxes is \$3,136,501 (General Properties); \$942,883 (Debt Service); \$2,118,453 (TIF Districts).

	<u>Cost of Services</u>	<u>Charges for Services, Operating & Capital Grants, Contributions</u>	<u>Net Cost of Services</u>
General Government	\$ 1,613,973	\$ 251,464	\$ 1,362,509
Public Safety	3,743,250	708,901	3,034,349
Public Works	2,710,809	890,999	1,819,810
Culture and Recreation	2,435,172	891,015	1,544,157
Conservation and Development	72,871	185,916	(113,045)
Interest and Fiscal Charges	424,827	-	424,827
Total	<u>\$ 11,000,902</u>	<u>\$ 2,928,295</u>	<u>\$ 8,072,607</u>

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

General Fund – Is the primary operating fund of the City. The General Fund’s fund balance increased \$456,167 to \$4,529,026. Of that amount, \$2,304,358, is unassigned, which represents 25.5% of the expenditures and transfers out for calendar/budget year 2021.

Debt Service Fund – Accounts for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

TIF District #4 – Affordable housing – This fund's purpose is to generate a tax increment to be used to cover the project plan expenditures. TID 4 closed in 2021 with an extension into 2022 for low-income housing.

Other Capital Projects Fund – Accounts for the acquisition and construction of major capital facilities and projects.

CITY OF WHITEWATER

**MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended December 31, 2021**

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS (Continued)

WATER, WASTEWATER, AND STORMWATER UTILITY

The **Water Utility** earned a 4.69% return on its rate base in 2021 compared to 2.69% in 2020. The Water Utility's (GAAP Basis) operating revenues increased by \$309,979 to \$2,333,135 and the operating expenses increased by \$82,358 to \$1,797,462. The City had a full year of rate increases in 2021.

The **Wastewater Utility** operating revenue increased by \$141,167 in 2021 to \$3,904,506. Operating expenses decreased by \$151,618 to \$2,716,312. Depreciation of the new plant accounted for the majority of the increase. Wastewater rates were adjusted by 17.6% (average residential user) on June 27, 2019. The increase provided funding for the debt service costs of the wastewater treatment plant project.

The **Stormwater Utility** operating revenues increased by \$4,115 to \$542,543. The operating income was \$88,832 in 2021. The monthly charge is \$6.17 per ERU (Equivalent Runoff Unit), which was increased as of December 29, 2015, to provide funding for the debt service costs of George Street and Center Street reconstruction projects. Most residential properties equal 1.0 ERU.

	<u>Operating Revenues</u>		<u>Operating Expenses</u>		<u>Operating Income (Loss)</u>	
	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>
Water Utility	\$ 2,333,135	2,023,156	\$ 1,797,462	\$ 1,715,104	\$ 535,673	\$ 308,052
Wastewater Utility	3,904,506	3,763,339	2,716,312	2,867,930	1,188,194	895,409
Stormwater Utility	542,543	538,428	453,711	444,524	88,832	93,904

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

<u>Governmental Activities</u>	<u>2021</u>	<u>2020</u>	<u>Total Change</u>
Land/Right of Way/Improvements	\$ 9,775,494	\$ 9,775,494	\$ -
Construction in Progress	70,684	-	70,684
Traffic and street lights	1,180,624	1,180,624	-
Buildings and Improvements	14,168,410	13,931,173	237,237
Machinery & Equipment	8,822,892	9,926,891	(1,103,999)
Streets/Sidewalks/Curb & Gutter	30,367,685	30,097,831	269,854
Accumulated depreciation	(25,817,773)	(25,765,805)	(51,968)
Capital Assets, Net of Depreciation	\$ 38,568,016	\$ 39,146,208	\$ (578,192)

In the governmental-wide financial statement, fixed assets are accounted for as capital assets. Capital assets are defined as assets with an initial cost of more than \$5,000 for general assets and infrastructure assets. Prior to January 2003, infrastructure assets of the City's governmental activities were not capitalized. The City has retroactively reported significant infrastructure networks acquired by its governmental activities for streets (including curb and gutter) and sidewalks, lighting and easements. The dams were considered to be immaterial to the government-wide financial statements. Storm sewers have been retroactively reported in 2007.

CITY OF WHITEWATER

**MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended December 31, 2021**

CAPITAL ASSETS AND DEBT ADMINISTRATION (Continued)

Capital Assets (Continued)

The City (Primary Government) had capital assets of 38,568,016 in the governmental activities and \$57,864,236 in the business-like activities for a total of \$96,432,252 at the end of 2021. The largest investment in capital assets was infrastructure, including streets, curb & gutter, sidewalks, storm sewers, sewer mains, sewer laterals, water mains and hydrants. Of the total City of Whitewater capital assets, the governmental activities account for 40.0% and the business-type activities total 60.0%. The business-type activities represent the Water Utility with 25.9%, the Wastewater Utility having 63.2%, and the Stormwater Utility 10.9% of the capital assets.

<u>BUSINESS-TYPE ACTIVITIES</u>			
	<u>2021</u>	<u>2020</u>	<u>Change</u>
Water			
Land and Land Rights	\$ 224,506	6,727	\$ 217,779.00
Source of Supply	705,364	705,364	-
Pumping	939,089	939,089	-
Water Treatment	1,458,742	1,458,742	-
Transmission and Distribution	18,021,260	17,934,789	86,471
General	940,813	845,101	95,712
Construction in Progress	914,894	-	914,894
Less: Accumulated Depreciation	<u>(8,206,072)</u>	<u>(7,830,952)</u>	<u>(375,120)</u>
Net Assets-Water Utility Plant	<u>14,998,596</u>	<u>14,058,860</u>	<u>939,736</u>
Wastewater			
Land and Land Rights	4,498,925	4,498,925	-
Collection System	16,677,554	16,523,966	153,588
Treatment and Disposal	37,645,226	37,820,626	(175,400)
General	1,453,215	1,062,751	390,464
Construction in Progress	99,651	-	99,651
Less: Accumulated Depreciation	<u>(23,838,267)</u>	<u>(22,818,199)</u>	<u>(1,020,068)</u>
Net Assets-Wastewater Utility Plant	<u>36,536,304</u>	<u>37,088,069</u>	<u>(551,765)</u>
Stormwater			
Capital Assets	7,109,740	6,814,742	294,998
Construction in Progress	30,593	-	30,593
Less: Accumulated Depreciation	<u>(810,997)</u>	<u>(710,313)</u>	<u>(100,684)</u>
Net Assets-Stormwater Utility Plant	<u>6,329,336</u>	<u>6,104,429</u>	<u>224,907</u>
Total Utility's Capital Assets	<u>\$ 57,864,236</u>	<u>\$ 57,251,358</u>	<u>\$ 612,878</u>

CITY OF WHITEWATER

**MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended December 31, 2021**

CAPITAL ASSETS AND DEBT ADMINISTRATION (Continued)

Long-term Debt

All general obligation notes and bonds payable are backed by full faith and credit of the City. Notes and bonds payable by the governmental funds will be retired by future property tax levies or TID tax increments accumulated by the Debt Service Fund or from the utility portion of the State Shared Revenues. Business-type activities debt is payable by revenues from user fees of those funds. In accordance with Wisconsin Statutes, total general obligation indebtedness of the City may not exceed five percent of the equalized value of taxable property within the city's jurisdiction. The debt limit as of December 31, 2021, was \$40,115,125. Total general obligation debt outstanding at year end was \$18,098,875, which represents 45.1% of the allowable debt limit.

	Comparison of Outstanding Debt by Activity					
	Governmental Activities		Business-type Activities		TOTAL	
	2021	2020	2021	2020	2021	2020
General Obligation						
Bonds and Notes	\$ 9,273,375	\$ 12,039,831	\$ 8,825,500	\$ 9,311,000	\$ 18,098,875	\$ 21,350,831
Revenue Bond/Notes	-	-	20,785,983	22,268,708	20,785,983	22,268,708
Total Outstanding	\$ 9,273,375	\$ 12,039,831	\$ 29,611,483	\$ 31,579,708	\$ 38,884,858	\$ 43,619,539

The total outstanding **general obligation debt** of \$18,098,875 is distributed:

City-CIP	\$9,273,375
Utility (Water/Sewer/Storm)	\$8,825,000

	AMOUNTS DUE WITHIN ONE YEAR		
	Governmental Activities	Business-type Activities	Amounts Due Within One Year
General Obligation			
Bonds and Notes	\$ 792,900	\$ 525,500	\$ 1,318,400
Revenue Bonds	-	1,515,456	1,515,456
Totals	\$ 792,900	\$ 2,040,956	\$ 2,833,856

CITY OF WHITEWATER

MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2021

GENERAL FUND BUDGETARY HIGHLIGHTS

Budgets are adopted at the function level of expenditures. General Fund revenues and transfers were greater than the final budget by \$346,871. Expenditures, were \$175,961 lower than the final budget of \$7,397,032. General Government was over by \$138,767; Public Safety was under by \$280,099; Culture, Recreation and Education was under by \$65,857. Public Works was over by \$31,228. The actual change in Fund Balance was an increase of \$200,906 to a balance of \$2,688,071. This includes only fund 100 and none of the other assigned general fund balances.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City's strategic location between Milwaukee and Madison and the success of the business park, developed by the City of Whitewater under the direction of the Community Development Authority, has contributed to both growth in tax base and population. The City's tax base, currently \$802 million, has shown steady growth over the past two decades. For 2021, the equalized value increased by \$61,580,100.

All recreational fees, fines, licenses, and permits are reviewed on a yearly basis. Solid Waste/Recycling costs are paid by the General Fund and State of Wisconsin grants. For 2021, the monthly cost for one household is \$13.79. The distribution of this cost is \$9.95 for Solid Waste and \$3.84 for Recycling. Solid Waste monthly household fee increased \$0.22 per month and recycling increased \$0.31 per month in 2021.

On April 29, 2020, Moody's updated their credit ratings as follows:

- downgraded the City's General Obligation bonds from AA3 to A1
- upgraded the Sewer Utility's credit rating on outstanding Revenue Debt from A2 to A1
- held unchanged the Water Utility's credit rating on outstanding Revenue Debt at A1.

Moody's rating actions were taken before the City's 2019 Audit was published.

On July 8, 2020, the City issued \$5.195MM in GO Debt. S&P Global rated the issue at A+ Stable.

On March 30, 2022, the City issued \$5.130MM in GO Debt. S&P Global rated the issue at A+ Stable

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money and resources it receives. If you have questions about this report or need additional information, please contact the City of Whitewater, Finance Director, P.O. Box 690, Whitewater, WI 53190.

BASIC FINANCIAL STATEMENTS

Statement of Net Position
December 31, 2021

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Primary Government</u>	<u>Component Unit</u>
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$ 8,026,592	\$ 3,148,146	\$ 11,174,738	\$ 821,310
Receivables				
Taxes and special assessments	4,225,519	-	4,225,519	-
Accounts	2,208	674,856	677,064	-
Other	97,545	70,680	168,225	-
Due from Other Governments	172,880	-	172,880	-
Loans				
Internal Balances	32,531	(32,531)	-	-
Due From Agency Fund	133	-	133	-
Due From Component Unit/City	71,866	-	71,866	50,000
Inventories	-	22,500	22,500	-
Prepaid Expenses	39,352	-	39,352	-
Total Current Assets	<u>12,668,626</u>	<u>3,883,651</u>	<u>16,552,277</u>	<u>871,310</u>
Noncurrent Assets:				
Restricted Assets				
Cash and Cash Equivalents	-	4,167,195	4,167,195	-
Net Pension Asset	2,116,881	439,546	2,556,427	27,755
Other Assets				
Special Assessment Receivable	46,628	-	46,628	-
Loans Receivable	-	-	-	1,248,760
Capital Assets				
Land, Improvements, and Construction in Progress	9,846,178	5,768,569	15,614,747	481,816
Other Capital Assets, net of depreciation	28,721,838	52,095,667	80,817,505	4,881,562
Net Capital Assets	<u>38,568,016</u>	<u>57,864,236</u>	<u>96,432,252</u>	<u>5,363,378</u>
Total Noncurrent Assets	<u>40,731,525</u>	<u>62,470,977</u>	<u>103,202,502</u>	<u>6,639,893</u>
Total Assets	<u>53,400,151</u>	<u>66,354,628</u>	<u>119,754,779</u>	<u>7,511,203</u>
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Pension Outflows	3,504,090	727,586	4,231,676	45,944
Deferred OPEB Outflows	198,080	-	198,080	-
Total Deferred Outflows of Resources	<u>3,702,170</u>	<u>727,586</u>	<u>4,429,756</u>	<u>45,944</u>
Total Assets and Deferred Outflows of Resources	<u>\$ 57,102,321</u>	<u>\$ 67,082,214</u>	<u>\$ 124,184,535</u>	<u>\$ 7,557,147</u>
LIABILITIES				
Current Liabilities:				
Accounts Payable and Accrued Expenses	\$ 739,317	\$ 750,099	\$ 1,489,416	\$ 14,347
Due to Component Unit/City	50,000	-	50,000	71,866
Payable to Other Governments	43,571	-	43,571	-
Accrued Interest	79,109	144,579	223,688	-
Unearned Grant Advance	76,329	437,034	513,363	-
Current Portion of Long-Term Liabilities	868,621	2,055,780	2,924,401	-
Total Current Liabilities	<u>1,856,947</u>	<u>3,387,492</u>	<u>5,244,439</u>	<u>86,213</u>
Noncurrent Liabilities:				
Unamortized Debt Premium	174,309	269,071	443,380	-
Net OPEB Liability	481,528	-	481,528	-
Bonds and Direct Borrowings	8,480,475	27,570,527	36,051,002	-
Compensated Absences	497,197	114,548	611,745	-
Total Noncurrent Liabilities	<u>9,633,509</u>	<u>27,954,146</u>	<u>37,587,655</u>	<u>-</u>
Total Liabilities	<u>11,490,456</u>	<u>31,341,638</u>	<u>42,832,094</u>	<u>86,213</u>
DEFERRED INFLOWS OF RESOURCES				
Tax Apportionment	6,265,433	-	6,265,433	-
Deferred Pension Inflows	4,640,337	963,514	5,603,851	60,842
Deferred OPEB Inflows	80,124	-	80,124	-
Total Deferred Inflows of Resources	<u>10,985,894</u>	<u>963,514</u>	<u>11,949,408</u>	<u>60,842</u>
NET POSITION				
Net Investment in Capital Assets	29,463,819	29,890,539	59,354,358	5,363,378
Restricted				
CDA Programs	-	-	-	2,106,954
Debt Service	-	127,037	127,037	-
Capital	-	2,588,750	2,588,750	-
Pension asset	2,116,881	439,546	2,556,427	-
Special Revenue Activity	1,228,039	-	1,228,039	-
Unrestricted	1,817,232	1,731,190	3,548,422	(60,240)
Total Net Position	<u>34,625,971</u>	<u>34,777,062</u>	<u>69,403,033</u>	<u>7,410,092</u>
Total Liabilities, Deferred Inflows of Resources, and Net Position	<u>\$ 57,102,321</u>	<u>\$ 67,082,214</u>	<u>\$ 124,184,535</u>	<u>\$ 7,557,147</u>

See accompanying notes to the basic financial statements

**Statement of Activities
For the Year Ended December 31, 2021**

Functions/Programs	Program Revenue				Net (Expense) Revenue and Changes in Net Position			Component Unit
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Primary Government	
Primary Government								
Governmental Activities								
General Government	\$ 1,613,973	\$ 206,464	\$ 45,000	\$ -	\$ (1,362,509)		\$ (1,362,509)	
Public Safety	3,743,250	491,275	118,926	22,371	(3,110,678)		(3,110,678)	
Public Works	2,710,809	60	888,089	2,850	(1,819,810)		(1,819,810)	
Culture and Recreation	2,435,172	507,804	333,211	50,000	(1,544,157)		(1,544,157)	
Conservation and Development	72,871	-	185,916	-	113,045		113,045	
Interest on Long-Term Debt	424,827	-	-	-	(424,827)		(424,827)	
Total Governmental Activities	<u>11,000,902</u>	<u>1,205,603</u>	<u>1,571,142</u>	<u>75,221</u>	<u>(8,148,936)</u>		<u>(8,148,936)</u>	
Business-Type Activities								
Water	1,946,407	2,333,135	-	27,068	-	\$ 413,796	413,796	
Wastewater	3,263,354	3,904,506	-	133,232	-	774,384	774,384	
Storm Sewer	508,375	542,543	-	49,800	-	83,968	83,968	
Total Business-Type Activities	<u>5,718,136</u>	<u>6,780,184</u>	<u>-</u>	<u>210,100</u>	<u>-</u>	<u>1,272,148</u>	<u>1,272,148</u>	
Total Primary Government	<u>16,719,038</u>	<u>7,985,787</u>	<u>1,571,142</u>	<u>285,321</u>	<u>(8,148,936)</u>	<u>1,272,148</u>	<u>(6,876,788)</u>	
Component Unit								
Community Development Authority	1,522,455	156,516	3,500	-				\$ (1,362,439)
Total Component Units	<u>\$ 1,522,455</u>	<u>\$ 156,516</u>	<u>\$ 3,500</u>	<u>\$ -</u>				<u>(1,362,439)</u>
General Revenues:								
Taxes:								
Property Taxes, Levied for General Purposes					5,251,485	-	5,251,485	-
Property Taxes, Levied for Debt Service					946,352	-	946,352	-
Other Taxes					260,730	-	260,730	-
Grants and Contributions Not Restricted to Specific Programs					3,733,039	-	3,733,039	-
Unrestricted Investment Earnings					9,287	3,346	12,633	156,661
Public Gifts and Grants					76,733	-	76,733	-
Miscellaneous					100,048	329,212	429,260	100,113
Special Item - Gain (Loss) on Retirement of Asset(s)					49,366	-	49,366	-
Special Item - Payments to Other Taxing Units					(779,597)	-	(779,597)	-
Transfers to/from CDA					(97,133)	-	(97,133)	97,133
Transfers					382,531	(382,531)	-	-
Total General Revenues, Transfers, and Special Items					<u>9,932,841</u>	<u>(49,973)</u>	<u>9,882,868</u>	<u>353,907</u>
Change in Net Position					1,783,905	1,222,175	3,006,080	(1,008,532)
Net Position - Beginning					32,842,066	33,554,887	66,396,953	8,418,624
Net Position - Ending					<u>\$ 34,625,971</u>	<u>\$ 34,777,062</u>	<u>\$ 69,403,033</u>	<u>\$ 7,410,092</u>

See accompanying notes to the basic financial statements

**Balance Sheet
Governmental Funds
December 31, 2021**

	<u>General Fund</u>	<u>Debt Service</u>	<u>TIF 4</u>	<u>Affordable Housing TIF</u>	<u>Non-Major Governmental Funds</u>	<u>Total Governmental Funds</u>
ASSETS						
Cash and Cash Equivalents	\$ 5,874,634	\$ -	\$ 3,000	\$ 610,927	\$ 1,538,031	\$ 8,026,592
Receivables:						
Taxes	2,771,089	-	-	1,447,713	-	4,218,802
Delinquent Personal Property Taxes	6,717	-	-	-	-	6,717
Special Assessments	46,628	-	-	-	-	46,628
Accounts	-	-	-	-	2,208	2,208
Other	97,545	-	-	-	-	97,545
Due from Other Governments	-	-	-	-	172,880	172,880
Due from Other Funds	96,756	-	-	-	-	96,756
Due from CDA	71,866	-	-	-	-	71,866
Prepaid Expenses	39,352	-	-	-	-	39,352
Advances Receivable	413,429	-	-	-	-	413,429
Total Assets	<u>\$ 9,418,016</u>	<u>\$ -</u>	<u>\$ 3,000</u>	<u>\$ 2,058,640</u>	<u>\$ 1,713,119</u>	<u>\$ 13,192,775</u>
LIABILITIES						
Accounts Payable	\$ 237,105	\$ -	\$ 3,000	\$ -	\$ 111,022	\$ 351,127
Accrued Liabilities	354,876	-	-	-	33,312	388,188
Due to Other Funds	-	2,376	-	-	61,718	64,094
Due to Other Governments	43,571	-	-	-	-	43,571
Advance Payable to CDA	50,000	-	-	-	-	50,000
Advances Payable	-	-	-	-	413,429	413,429
Total Liabilities	<u>685,552</u>	<u>2,376</u>	<u>3,000</u>	<u>-</u>	<u>619,481</u>	<u>1,310,409</u>
DEFERRED INFLOWS OF RESOURCES	<u>4,203,438</u>	<u>-</u>	<u>-</u>	<u>2,058,640</u>	<u>171,349</u>	<u>6,433,427</u>
FUND BALANCE						
Nonspendable	459,498	-	-	-	-	459,498
Restricted	-	-	-	-	1,397,217	1,397,217
Assigned	1,765,170	-	-	-	-	1,765,170
Unassigned (Deficit)	2,304,358	(2,376)	-	-	(474,928)	1,827,054
Total Fund Balance	<u>4,529,026</u>	<u>(2,376)</u>	<u>-</u>	<u>-</u>	<u>922,289</u>	<u>5,448,939</u>
Total Liabilities, Deferred Inflows and Fund Balance	<u>\$ 9,418,016</u>	<u>\$ -</u>	<u>\$ 3,000</u>	<u>\$ 2,058,640</u>	<u>\$ 1,713,119</u>	<u>\$ 13,192,775</u>

See accompanying notes to the basic financial statements

**Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
December 31, 2021**

Total fund balance, governmental funds	\$	5,448,939
<p>Amounts reported for governmental activities in the Statement of Net Position are different because:</p>		
<p>Capital assets used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.</p>		38,568,016
<p>The net pension asset (liability) is not a current financial resource and is, therefore, not reported in the fund statements.</p>		2,116,881
<p>The net OPEB asset (liability) is not a current financial obligation and is, therefore, not reported in the fund statements.</p>		(481,528)
<p>Pension and OPEB deferred outflows of resources and deferred inflows of resources are actuarially determined by the defined benefit pension and OPEB plans. These items are reflected in the Statement of Net Position and are being amortized with pension and OPEB expense in the Statement of Activities. The deferred outflows of resources and deferred inflows of resources are not financial resources or uses and therefore are not reported in the fund financial statements.</p>		(1,018,291)
<p>Deferred inflows of resources are reported in the fund financial statement, but are already recognized as earned in the Statement of Position.</p>		91,665
<p>Some liabilities, (such as General Obligation Debt, Long-Term Compensated Absences, and Leases Payable), are not due and payable in the current period and are not included in the fund financial statement, but are included in the governmental activities of the Statement of Net Position.</p>		
Long-term debt current portion	\$	868,621
Long-term debt non-current portion		8,480,475
Unamortized premium on debt		174,309
Compensated absences long-term portion		497,197
Accrued interest		79,109
Net Position of Governmental Activities in the Statement of Net Position		(10,099,711)
	\$	34,625,971

See accompanying notes to the basic financial statements

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2021

	General Fund	Debt Service	TIF 4	Non-Major Governmental Funds	Total Governmental Funds
REVENUES					
Property Taxes	\$ 3,136,502	\$ 942,883	\$ 2,028,288	\$ 90,165	\$ 6,197,838
Other Taxes	259,944	-	92,500	-	352,444
Special Assessment Revenue	3,308	-	-	-	3,308
Intergovernmental	4,698,015	-	93,278	621,412	5,412,705
License and Permits	148,817	-	-	-	148,817
Fines, Forfeits and Penalties	295,900	-	-	-	295,900
Public Charges for Services	68,799	-	-	420,850	489,649
Intergovernmental Charges for Services	-	-	-	268	268
Interest Income	6,756	-	-	1,806	8,562
Miscellaneous Income	146,029	(121)	-	215,243	361,151
Total Revenues	<u>8,764,070</u>	<u>942,762</u>	<u>2,214,066</u>	<u>1,349,744</u>	<u>13,270,642</u>
EXPENDITURES					
Current:					
General Government	1,635,537	-	-	-	1,635,537
Public Safety	4,108,309	-	-	24,772	4,133,081
Public Works	1,860,778	-	-	139,031	1,999,809
Culture, Recreation and Education	598,205	-	-	1,676,878	2,275,083
Conservation and Development	-	-	3,975	68,140	72,115
Capital Outlay	211,688	-	475	283,052	495,215
Debt Service:					
Principal Repayment	-	2,766,456	-	-	2,766,456
Interest Expense	-	312,916	142,859	-	455,775
Total Expenditures	<u>8,414,517</u>	<u>3,079,372</u>	<u>147,309</u>	<u>2,191,873</u>	<u>13,833,071</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>349,553</u>	<u>(2,136,610)</u>	<u>2,066,757</u>	<u>(842,129)</u>	<u>(562,429)</u>
OTHER FINANCING SOURCES (USES)					
Payments to overlying taxing jurisdictions	-	-	(708,262)	(71,335)	(779,597)
Transfers In	737,531	2,090,936	-	630,917	3,459,384
Transfers Out	(630,917)	-	(2,378,326)	(67,609)	(3,076,852)
Transfers Out to CDA	-	-	(75,000)	(22,133)	(97,133)
Total Other Financing Sources and Uses	<u>106,614</u>	<u>2,090,936</u>	<u>(3,161,588)</u>	<u>469,840</u>	<u>(494,198)</u>
Net Change in Fund Balances	456,167	(45,674)	(1,094,831)	(372,289)	(1,056,627)
Fund Balances (Deficits) - Beginning	4,072,859	43,298	1,094,831	1,294,578	6,505,566
Fund Balances - Ending	<u>\$ 4,529,026</u>	<u>\$ (2,376)</u>	<u>\$ -</u>	<u>\$ 922,289</u>	<u>\$ 5,448,939</u>

See accompanying notes to the basic financial statements

**Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of
Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2021**

Net change in fund balances - total governmental funds: \$ (1,056,627)

Amounts reported for Governmental Activities in the Statement of Activities are different because:

Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period.

This is the amount by which capital additions \$1,068,836 were less than depreciation of \$1,655,800 in the current period. (586,964)

Governmental funds report the entire net sales price (proceeds) from sale of an asset as revenue because it provides current financial resources. In contrast, the Statement of Activities reports the gain or (loss) on the sale of the assets. Thus, the change in net position differs from the change in fund balance by the cost of the asset sold. 8,772

Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when earned. This represents revenues which were recorded on the government-wide financial statements in the current year but not yet recognized in the fund financial statements. (407)

Governmental funds report bond proceeds as current financial resources. In contrast, the Statement of Activities treats such issuance of debt as a liability. Governmental funds report repayment of bond principal as an expenditure. In contrast, the Statement of Activities treats such repayments as a reduction in long-term liabilities. The following is a summary of the debt activity for the year.

Debt repayment - general obligation 2,766,456

Some expenses reported in the Statement of Activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds:

Adjustment for accrued interest not reflected on Governmental Funds	17,502
Adjustment for decrease in compensated absences	56,649
Adjustment for amortization expense not reflected on Governmental Funds	13,447

Pension and OPEB expense reported in the governmental funds represents current year required contributions into the defined benefit pension and OPEB plans. Pension and OPEB expense in the Statement of Activities are actuarially determined by the defined benefit pension and OPEB plans as differences between net pension asset/net OPEB liability from the prior year to the current year, with some adjustments.

Change in net position of governmental activities	565,077
	\$ 1,783,905

See accompanying notes to the basic financial statements

**City of Whitewater
Whitewater, WI**

**Statement of Net Position
Proprietary Funds
December 31, 2021**

Enterprise Funds

	<u>Water</u>	<u>Wastewater</u>	<u>Stormwater</u>	<u>Total</u>
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$ 1,510,676	\$ 1,691,343	\$ (53,873)	\$ 3,148,146
Receivables				
Accounts	203,695	371,370	99,791	674,856
Other	-	70,680	-	70,680
Inventories	22,500	-	-	22,500
Total Current Assets	<u>1,736,871</u>	<u>2,133,393</u>	<u>45,918</u>	<u>3,916,182</u>
Restricted Assets:				
Restricted Cash	286,805	3,880,390	-	4,167,195
Net Pension Asset	156,855	217,840	64,851	439,546
Total Restricted Assets	<u>443,660</u>	<u>4,098,230</u>	<u>64,851</u>	<u>4,606,741</u>
Capital Assets:				
Construction Work-In-Progress	914,894	99,651	30,593	1,045,138
Land	224,506	4,498,925	-	4,723,431
Utility Plant	22,065,268	55,775,995	7,109,740	84,951,003
Less Accumulated Depreciation	(8,206,072)	(23,838,267)	(810,997)	(32,855,336)
Net Capital Assets	<u>14,998,596</u>	<u>36,536,304</u>	<u>6,329,336</u>	<u>57,864,236</u>
Total Assets	<u>17,179,127</u>	<u>42,767,927</u>	<u>6,440,105</u>	<u>66,387,159</u>
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Pension Outflows	259,644	360,592	107,350	727,586
Total Deferred Outflows of Resources	<u>259,644</u>	<u>360,592</u>	<u>107,350</u>	<u>727,586</u>
Total Assets and Deferred Outflows of Resources	<u>\$ 17,438,771</u>	<u>\$ 43,128,519</u>	<u>\$ 6,547,455</u>	<u>\$ 67,114,745</u>

See accompanying notes to the basic financial statements

**City of Whitewater
Whitewater, WI**

**Statement of Net Position
Proprietary Funds
December 31, 2021**

Enterprise Funds

	<u>Water</u>	<u>Wastewater</u>	<u>Stormwater</u>	<u>Total</u>
LIABILITIES				
Current Liabilities:				
Accounts Payable	\$ 587,914	\$ 114,991	\$ 6,728	\$ 709,633
Accrued Liabilities	13,625	23,550	3,291	40,466
Accrued Interest Payable	33,861	92,134	18,584	144,579
Due to Other Funds	32,531	-	-	32,531
Unearned Grant Advance	232,866	204,168	-	437,034
Compensated Absences	3,523	7,766	3,535	14,824
Current Portion of Long-Term Debt	351,300	1,554,656	135,000	2,040,956
Total Current Liabilities	<u>1,255,620</u>	<u>1,997,265</u>	<u>167,138</u>	<u>3,420,023</u>
Non-Current Liabilities:				
Long-Term Debt				
Notes Payable	219,100	90,900	270,000	580,000
Bonds and Loans Payable	4,025,000	21,630,527	1,335,000	26,990,527
Unamortized Debt Premium	131,666	109,634	27,771	269,071
Total Long-Term Debt	<u>4,375,766</u>	<u>21,831,061</u>	<u>1,632,771</u>	<u>27,839,598</u>
Other Liabilities:				
Compensated Absences	25,501	59,095	29,952	114,548
Total Other Liabilities	<u>25,501</u>	<u>59,095</u>	<u>29,952</u>	<u>114,548</u>
Total Non-Current Liabilities	<u>4,401,267</u>	<u>21,890,156</u>	<u>1,662,723</u>	<u>27,954,146</u>
Total Liabilities	<u>5,656,887</u>	<u>23,887,421</u>	<u>1,829,861</u>	<u>31,374,169</u>
DEFERRED INFLOWS OF RESOURCES				
Deferred Pension Inflows	343,837	477,518	142,159	963,514
Total Deferred Inflows of Resources	<u>343,837</u>	<u>477,518</u>	<u>142,159</u>	<u>963,514</u>
NET POSITION				
Net Investment in Capital Assets	10,549,154	14,779,820	4,561,565	29,890,539
Restricted				
Debt	-	127,037	-	127,037
Capital	-	2,588,750	-	2,588,750
Pension asset	156,855	217,840	64,851	439,546
Unrestricted	732,038	1,050,133	(50,981)	1,731,190
Total Net Position	<u>11,438,047</u>	<u>18,763,580</u>	<u>4,575,435</u>	<u>34,777,062</u>
Total Liabilities, Deferred Inflows of Resources, and Net Position	<u>\$ 17,438,771</u>	<u>\$ 43,128,519</u>	<u>\$ 6,547,455</u>	<u>\$ 67,114,745</u>

See accompanying notes to the basic financial statements

**City of Whitewater
Whitewater, WI**

**Statement of Revenues, Expenses and Changes in Fund Net Position
Proprietary Funds
For the Year Ended December 31, 2021**

	Enterprise Funds			
	<u>Water</u>	<u>Wastewater</u>	<u>Stormwater</u>	<u>Total</u>
OPERATING REVENUES				
Charges for Services	\$ 2,333,135	\$ 3,904,506	\$ 527,543	\$ 6,765,184
Other Operating Revenues	-	-	15,000	15,000
Total Operating Revenues	<u>2,333,135</u>	<u>3,904,506</u>	<u>542,543</u>	<u>6,780,184</u>
OPERATING EXPENSES				
Operation and Maintenance	1,384,340	1,407,640	353,026	3,145,006
Depreciation	413,122	1,308,672	100,685	1,822,479
Total Operating Expenses	<u>1,797,462</u>	<u>2,716,312</u>	<u>453,711</u>	<u>4,967,485</u>
Operating Income (Loss)	<u>535,673</u>	<u>1,188,194</u>	<u>88,832</u>	<u>1,812,699</u>
NON-OPERATING REVENUES (EXPENSES)				
Interest and Investment Revenue	618	2,698	30	3,346
Miscellaneous Non-Operating Revenues	207,785	119,697	1,730	329,212
Interest Expense	(148,945)	(547,042)	(54,664)	(750,651)
Total Non-Operating Revenue (Expenses)	<u>59,458</u>	<u>(424,647)</u>	<u>(52,904)</u>	<u>(418,093)</u>
Income (Loss) Before Contributions and Transfers	<u>595,131</u>	<u>763,547</u>	<u>35,928</u>	<u>1,394,606</u>
Capital Contributions	27,068	133,232	49,800	210,100
Transfers Out	(350,480)	(7,051)	(25,000)	(382,531)
Change in Net Position	<u>271,719</u>	<u>889,728</u>	<u>60,728</u>	<u>1,222,175</u>
Total Net Position - Beginning	11,166,328	17,873,852	4,514,707	33,554,887
Total Net Position - Ending	<u>\$ 11,438,047</u>	<u>\$ 18,763,580</u>	<u>\$ 4,575,435</u>	<u>\$ 34,777,062</u>

See accompanying notes to the basic financial statements

**City of Whitewater
Whitewater, WI**

**Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2021**

	Water	Wastewater	Stormwater	Totals 2021
<u>Cash Flows From Operating Activities:</u>				
Receipts from customers	\$ 2,331,093	\$ 3,893,189	\$ 492,656	\$ 6,716,938
Payments to suppliers	(765,755)	(588,034)	(136,309)	(1,490,098)
Payments to employees	(529,689)	(827,138)	(253,084)	(1,609,911)
Taxes paid	(350,480)	(7,051)	-	(357,531)
Net cash provided (used) by operating activities	<u>685,169</u>	<u>2,470,966</u>	<u>103,263</u>	<u>3,259,398</u>
<u>Cash Flows From Capital and Related Financing Activities:</u>				
Acquisition and construction of plant assets	(899,159)	(598,845)	(275,792)	(1,773,796)
Principal payments on long-term debt	(331,300)	(1,501,925)	(135,000)	(1,968,225)
Interest paid	(161,753)	(561,845)	(55,024)	(778,622)
Capital grants	427,653	253,185	-	680,838
Net cash provided (used) by capital and related financing activities	<u>(964,559)</u>	<u>(2,409,430)</u>	<u>(465,816)</u>	<u>(3,839,805)</u>
<u>Cash Flows From Investing Activities:</u>				
Interest on investments	618	2,698	30	3,346
Net cash provided (used) by investing activities	<u>618</u>	<u>2,698</u>	<u>30</u>	<u>3,346</u>
Net increase (decrease) in cash and equivalents	(278,772)	64,234	(362,523)	(577,061)
Cash and equivalents - beginning of year	<u>2,076,253</u>	<u>5,507,499</u>	<u>308,650</u>	<u>7,892,402</u>
Cash and equivalents - end of year	<u>\$ 1,797,481</u>	<u>\$ 5,571,733</u>	<u>\$ (53,873)</u>	<u>\$ 7,315,341</u>

See accompanying notes to basic financial statements

**City of Whitewater
Whitewater, WI**

**Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2021**

	Water	Wastewater	Stormwater	Totals 2021
Reconciliation of operating income (loss) to net cash provided (used) by operating activities				
Operating income (loss)	\$ 535,673	\$ 1,188,194	\$ 88,832	\$ 1,812,699
Adjustments to Reconcile Operating Income (Loss):				
Other	-	-	1,730	1,730
Joint meter	24,830	(24,830)	-	-
Cash Provided (Used) by Operating Activities:				
Tax equivalent	(350,480)	(7,051)	-	(357,531)
Amortization	12,998	-	-	12,998
Depreciation	413,122	1,308,672	100,685	1,822,479
Transfer out	-	-	(25,000)	(25,000)
Pension expense	(44,190)	(61,371)	(18,936)	(124,497)
Changes in Assets and Liabilities:				
Customer accounts receivable	(2,042)	(11,317)	(49,887)	(63,246)
Due from/to other funds	7,737	-	-	7,737
Prepayments	10,945	28,994	-	39,939
Accounts payable	103,531	46,062	2,068	151,661
Accrued liabilities	(26,955)	3,613	3,771	(19,571)
Net cash provided (used) by operating activities	\$ 685,169	\$ 2,470,966	\$ 103,263	\$ 3,259,398
Reconciliation of cash and cash equivalents to statement of net position accounts				
Cash and cash equivalents	\$ 1,510,676	\$ 1,691,343	\$ (53,873)	\$ 3,148,146
Restricted Cash	286,805	3,880,390	-	4,167,195
Total cash and investments	\$ 1,797,481	\$ 5,571,733	\$ (53,873)	\$ 7,315,341

See accompanying notes to basic financial statements

**City of Whitewater
Whitewater, WI**

**Statement of Fiduciary Net Position
Fiduciary Funds
December 31, 2021**

	Tax Custodial Fund
ASSETS	
Cash and Cash Equivalents	\$ 3,622,682
Receivables:	
Taxes Receivable	7,041,780
Total Assets	<u>\$ 10,664,462</u>
LIABILITIES	
Due to Other Funds	\$ 133
Due to Other Governments	10,664,329
Total Liabilities	<u>\$ 10,664,462</u>

See accompanying notes to the basic financial statements

**City of Whitewater
Whitewater, WI**

**Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Year Ended December 31, 2021**

	<u>Tax Custodial Fund</u>
ADDITIONS	
Property tax collections for other governments	\$ 6,710,800
Total additions	<u>6,710,800</u>
DEDUCTIONS	
Payments of taxes to other governments	<u>6,710,800</u>
Total deductions	6,710,800
Net increase (decrease) in fiduciary net position	-
Net position - Beginning	-
Net position - Ending	<u>\$ -</u>

See accompanying notes to the basic financial statements

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies

The accounting policies of the City of Whitewater, Wisconsin, conform to generally accepted accounting principles as applicable to governmental units.

A. Reporting Entity

This report includes all of the funds of the City of Whitewater (the “City”). The reporting entity for the City consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity’s financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The primary government is financially accountable if it appoints a voting majority of the organization’s governing body and it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. Blended component units, although legally separate entities, are, in substance, part of the government’s operations and are reported with similar funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the primary government.

Discretely Presented Component Unit

The government-wide financial statements include the City of Whitewater Community Development Authority (“CDA”) as a component unit. The CDA is a legally separate organization. The board of the CDA is appointed by the city council. Wisconsin Statutes provide for circumstances whereby the City can impose their will on the CDA, and also create a potential financial benefit to or burden on the City. See Note 15. As a component unit, the CDA’s financial statements have been presented as a discrete column in the financial statements. The information presented is for the fiscal year ended 2021. The CDA does not issue separate financial statements.

Excluded Component Unit

The City considered the potential of the Whitewater Volunteer Fire Department (the “Department”) as a component unit, but excluded it since the City does not control the Department nor can it access its financial resources. See Note 13.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

“Government-wide” financial statements are basic financial statements required for all governmental units. The statement of net position and the statement of activities are the two required statements. Both statements are prepared on the full accrual basis. The modified accrual basis of accounting continues to be the appropriate basis of accounting for governmental activity fund financial statements.

In addition, all funds in the government-wide financial statements are reported as business-type activities, governmental activities or fiduciary funds. The definitions for these types of activities are discussed in other portions of Note 1.

Finally, all non-fiduciary funds are further classified as major or non-major funds. In reporting financial condition and results of operations for governmental units, the new standard concentrates on major funds versus non-major funds.

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenues include: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

Fund Financial Statements

Fund financial statements of the reporting entity are organized into individual funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, liabilities, net assets/fund equity, revenues, and expenditure/expenses.

Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

B. Government-Wide and Fund Financial Statements (Continued)

Fund Financial Statements (Continued)

Funds are identified as major funds or non-major funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

1. Total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type.
2. Total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.
3. In addition, any other governmental or proprietary fund that the City believes is particularly important to financial statement users may be reported as a major fund.

Major Governmental Funds

The City reports the following major governmental funds:

General Fund – Accounts for the City’s primary operating activities. It is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund – Accounts for resources accumulated and payments made for principal and interest on long-term debt other than TID or enterprise debt.

Tax Incremental Financing District No. 4 (TIF No. 4) – Transactions of the City’s tax incremental districts are accounted for as a capital projects fund. This District was terminated in 2021 and a new Fund was created for affordable housing.

Affordable Housing TIF – Accounts for expenditures related to affordable housing. This District will be funded by the remaining TIF 4 property increment to be collected in 2022.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

B. Government-Wide and Fund Financial Statements (Continued)

Fund Financial Statements (Continued)

Major and Non-Major Enterprise Funds

The City reports the following major and non-major enterprise funds:

Enterprise Funds – Used to account for operations (1) that are financed and operated in a manner similar to private business enterprise – where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (2) where the governing body has decided that periodic determination of revenues earned, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The following enterprise funds are included in these statements:

Water Utility – Accounts for the operations of the water system. (Major Fund)

Wastewater Utility – Accounts for the operations of the sewer system. (Major Fund)

Stormwater Utility – Accounts for the operations of the stormwater system (Non-Major Fund)

Non-Major Governmental Funds

The City reports the following non-major governmental funds:

Special Revenue Funds – Used to account for the proceeds of specific revenue sources (other than major capital projects) that is legally restricted to expenditures for specific purposes. Non-major special revenue funds included in these statements are the following:

Cable TV Fund

Library Special Revenue Fund

Taxicab Grant Program Fund

Parkland Acquisition Fund

Parkland Development Fund

Forestry Fund

Rescue Squad Equipment/Education Fund

Parking Permit Fund

Police Department Trust Fund

Parks and Recreation Fund

Field of Dreams Fund

Aquatic Center Fund

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

B. Government-Wide and Fund Financial Statements (Continued)

Fund Financial Statements (Continued)

Capital Projects Funds – Used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds). Non-major capital projects funds included in these statements are the following:

Tax Incremental Districts No. 5-14. TIF 5- 9 were terminated in 2021. TIF 10-14 were created in 2021. In addition the Other Capital Projects Fund is a non-major fund.

Fiduciary funds consist of pension (and other employee benefit) trust funds, private-purpose trust funds, investment trust funds, and custodial funds. Fiduciary funds should be used only to report resources held for individuals, private organizations, or other governments. A fund is presented as a fiduciary fund when all of the following criteria are met: a) The government *controls* the assets that finance the activity, b) Assets are *not* generated from the *government's own-source revenues* or from government-mandated or voluntary nonexchange transactions, c) Assets are administered through a *qualifying trust* or the government does *not* have *administrative involvement* and the assets are *not* generated from the *government's delivery of goods or services* to the beneficiaries, or the assets are for the benefit of *entities that are not part of the government's reporting entity*.

The City reports the following fiduciary funds:

Custodial Funds – Used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units. The City accounts for tax collections payable to overlying taxing jurisdictions in a custodial fund.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Measurement focus refers to what is being measured, basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Deferred outflows of resources represent a consumption of resources that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred inflows of resources represent an acquisition of resources that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows of resources. Grants and similar items are recognized as revenue when earned.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Government-Wide Financial Statements (Continued)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's Water and Wastewater Utilities and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. "Measurable" means the amount of the transaction can be determined. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows of resources. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the City is entitled to the resources and the amounts are available. Amounts owed to the City, which are not available, are recorded as receivables and deferred inflows of resources. Amounts received prior to the entitlement period are also recorded as deferred inflows of resources.

Special assessments are recognized as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and deferred inflows of resources.

Delinquent special assessments being held for collection by the county are reported as receivables and nonspendable fund balance in the General Fund.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, and public charges for services, special assessments, and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Fund Financial Statements (Continued)

The City reports deferred inflows of resources on its governmental funds balance sheet. Deferred inflows of resources arise from taxes levied in the current year, which are for subsequent year's operations. For governmental fund financial statements, deferred inflows of resources arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred inflows of resources also arise when resources are received before the City has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for deferred inflows of resources is removed from the balance sheet and revenue is recognized.

Proprietary and fiduciary fund financial statements (other than agency funds) are reported using the economic resources measurement focus and accrual basis of accounting, as described previously in this note. Agency funds follow the accrual basis of accounting and do not have a measurement focus.

The proprietary funds follow all pronouncements of the Governmental Accounting Standards Board ("GASB"). The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water and Sewer Utilities are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

D. Assets, Liabilities, and Net Position or Equity

Cash and Cash Equivalents/Investments

Investment of City funds is restricted by State statutes. Available investments are limited to:

- (1) Deposits in any credit union, bank, savings bank, trust company or savings and loan association which is authorized to transact business in this State if the time deposits mature in not more than three years.
- (2) Bonds or securities issued or guaranteed as to principal and interest by the federal government, or by a commission, board or other instrumentality of the federal government.
- (3) Bonds or securities of any county, drainage district, VTAE district, village, city, town, district or school district of this State.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, and Net Position or Equity (Continued)

Cash and Cash Equivalents/Investments (Continued)

Investment of City funds is restricted by State statutes. Available investments are limited to:

- (4) Any security which matures or which may be tendered for purchase at the option of the holder within not more than seven years of the date on which it is acquired, if that security has a rating which is the highest or second highest rating category assigned by Standard & Poor's Corporation, Moody's Investor Service or other similar nationally recognized rating agency or if that security is senior to, or on a parity with, a security of the same issuer which has such a rating.
- (5) Bonds or securities issued under the authority of the municipality.
- (6) The local government pooled-investment fund as established under Section 25.50 of the Wisconsin Statutes.
- (7) Agreements in which a public depository agrees to repay funds advanced to it by the City plus interest, if the agreement is secured by bonds or securities issued or guaranteed as to principal and interest by the federal government.
- (8) Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- (9) Repurchase agreements with public depositories, with certain conditions.
- (10) Bonds issued by the University of Wisconsin Hospital and Clinics Authority and the Wisconsin Aerospace Authority.

The City has adopted an investment policy. That policy follows the State statute for allowable investments, but does not specifically address the risk described in Note 2.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank balance and carrying value is due to outstanding checks and/or deposits in-transit. See Note 2 for additional information.

Proprietary Cash and Equivalents

For purposes of the proprietary fund statement of cash flows, the City considers all highly liquid investments, with a maturity of less than three months, when purchased, to be cash equivalents. This consists of current cash and investments.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, and Net Position or Equity (Continued)

Taxes Receivable

Property taxes are levied prior to the end of the calendar year and are due and collectible in the following year. Property taxes attach as an enforceable lien as of January 1. The City's portion of taxes is recorded as a receivable in the General Fund. The County acts as the collecting agency for all City taxes. Since City property taxes are not considered available until January 1 of the year following the levy, they are recorded as deferred inflows of resources in the funds budgeted therefore. Taxes are levied in December on the assessed value as of the prior January 1.

Property tax calendar – 2021 tax roll

Lien date and levy date	December, 2021
Tax Bills mailed	December, 2021
Payment in full, or	January 31, 2022
First installment due	January 31, 2022
Second installment due	July 31, 2022
Personal property taxes in full	January 31, 2022
Tax sale – 2021 delinquent real estate taxes	October, 2024

Allowance for Uncollectible Accounts

General Fund accounts receivable have been adjusted for all known uncollectible accounts. No allowance is necessary at year-end. Delinquent real estate taxes as of July 31 are paid in full by the county, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for delinquent Water and Sewer billings because the utilities have the right by law to place delinquent bills on tax roll and other delinquent bills are not significant.

Interfund Transactions

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as “due to and from other funds”. Long-term interfund loans (noncurrent portion) are reported as “advances from and to other funds”. Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances”.

In the governmental fund financial statements, advances to other funds are offset equally by a fund balance account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, and Net Position or Equity (Continued)

Special Assessments

Assessments against property owners for public improvements are generally not subject to full settlement in the year levied. Deferred inflows of resources for special assessments are placed on tax rolls on an installment basis. Revenue from special assessments recorded in governmental funds is recognized as collections are made or as current installments are placed on tax rolls. Special assessments of enterprise funds are recorded as non-operating revenue at the time of assessment, if subject to collection. Deferred inflows of resources for special assessments, those not subject to collection, are recorded as other liability until such time they are subject to collection.

Uncollected installments placed on prior year tax rolls are held for collection by the County and are remitted to the City upon collection by the County. These delinquent installments are financed by the General Fund.

Inventories and Prepaid Items

Governmental fund inventory items are charged to expenditure accounts when purchased. Year-end inventory was not significant. Proprietary fund inventories are generally used for construction, operation and maintenance work. They are not for resale. They are valued at cost based on weighted average, and charged to construction or operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are also classified. The excess of restricted assets over current liabilities payable from restricted assets will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net position.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, and Net Position or Equity (Continued)

Capital Assets

Government-Wide Statements

In the government-wide financial statements, fixed assets are accounted for as capital assets. Capital assets are defined by the government as assets with an initial cost of more than \$5,000 for general capital assets including infrastructure assets, and an estimated useful life in excess of 1 year. All capital assets are valued at historical cost or estimated historical cost if actual amounts are unavailable. Donated fixed assets are recorded at their estimated fair value at the date of donation.

Prior to January 2003, infrastructure assets of governmental funds were not capitalized. The City has retroactively reported all infrastructure acquired by its governmental fund types.

General Fixed Assets – Fixed assets acquired or constructed for general governmental services are recorded as expenditures in the fund from which the disbursements are made. Generally accepted accounting principles require that these fixed assets be capitalized at cost in the government-wide financial statements. Contributed fixed assets are to be recorded in the government-wide financial statements at fair market value at the time received. Interest incurred during construction is not capitalized.

Depreciation on governmental fixed assets is calculated straight-line based on the estimated useful life of assets. The estimated useful life of assets is determined by industry standards as recommended by GASB.

Proprietary Fund Fixed Assets - Assets in the enterprise fund are capitalized at cost or fair value at date of contribution or acquisition. Normal repairs and maintenance that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining lives of the related assets. Net interest costs incurred for long-term debt issued for construction purposes is capitalized during the period of construction. Net interest cost consists of interest expense on long-term debt proceeds. No interest was capitalized in 2021.

Depreciation is charged over the estimated service life of the assets using the straight-line method. Annual depreciation charges are determined using the average utility plant in service and rates ranging from 1.0% to 6.0% for the Water Utility and 1.32% for the Wastewater Utility, depending on the various classes of property, in the respective utilities. The Stormwater Utility assets are depreciated straight-line over useful lives ranging from 40-85 years.

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, and Net Position or Equity (Continued)

Debt Issuance Costs

Debt issuance costs are recognized in the current period for the government-wide, proprietary, and governmental fund statements.

Deferred charges are recorded in the enterprise fund for extraordinary repairs. Costs are amortized over the estimated life of repair.

Compensated Absences

Governmental Funds

Under terms of employment, employees are granted sick leave and vacations in varying amounts. The entire accumulation is recorded in the statement of net position. See Note 7.

All Funds

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at December 31, 2021 are determined on the basis of current salary rates and include salary related payments.

Long-Term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bond payable, and accrued compensated absences.

All short term and long-term obligations expected to be financed from proprietary fund type operations are accounted for as those fund liabilities.

Proceeds of long-term debt issues not recorded as fund liabilities are reflected as "Other Financing Sources" in the operating statement of the recipient fund. Retirement of these issues is reported as an expenditure of the debt service fund in the year in which the debt matures or is repaid, whichever is earlier.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, and Net Position or Equity (Continued)

Long-Term Obligations/Conduit Debt (Continued)

For the government-wide statements and the proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the straight-line method. Gains or losses on prior refunding are amortized over the remaining life of the old debt, or the life of the new debt, whichever is shorter. The balance at year-end for both premiums/discounts and gains/losses, as applicable, is shown in the deferred outflows of resources or inflows of resources sections of the balance sheet.

The City had approved the issuance of industrial revenue bonds (IRB) for the benefit of private business enterprises. IRB's are secured by mortgages or revenue agreements on the associated projects, and do not constitute indebtedness of the City. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. The total amount of IRB's outstanding at the end of the year is zero.

Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of GASB pronouncements are met. Claims and judgments that would normally be liquidated with expendable available financial resources are recorded during the year as expenditures in the governmental funds. If they are not to be liquidated with expendable available financial resources, no liability is recognized in the governmental fund statements. The related expenditure is recognized when the liability is liquidated. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year-end requiring accrual.

Equity Classifications

Government-Wide Statements

Equity is classified as net position and displayed in three components:

1. Net investment in capital assets – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
2. Restricted – Consists of net assets with constraints placed on their use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
3. Unrestricted – All other net position that does not meet the definition of “restricted” or “net investment in capital assets”.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, and Net Position or Equity (Continued)

Equity Classifications (Continued)

Fund Financial Statements

Government fund equity is classified as fund balance.

In the fund financial statements, governmental fund balance is presented in five possible categories:

1. Nonspendable – Resources which cannot be spent because they are either (1) not in spendable form or (2) legally or contractually required to be maintained intact.
2. Restricted – Resources with constraints placed on the use of resources are either (1) externally imposed by the creditors (such as through debt covenants), grantors, contributors, or law and regulations of other governments; or (2) imposed by law through constitutional provisions or enabling legislation.
3. Committed – Resources which are subject to limitations the government imposes upon itself through formal action of the City Council, and that remain binding unless removed in the same manner.
4. Assigned – Resources neither restricted nor committed for which a government has stated intended use for a specific purpose. This intent can be expressed through the City Council or through the City Council delegating this responsibility to the City Finance Director through the budgetary process.
5. Unassigned – Resources which cannot be properly classified in one of the other four categories. Unassigned balances also include negative balances in the governmental funds reporting resources restricted for specific programs.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

E. Utility Rates

Current water rates were approved by the City effective August 27, 2021. Current wastewater rates were approved by the City Council on June 27, 2019 and stormwater rates were approved by the City Council on December 29, 2015.

F. Income Taxes

The City of Whitewater Water, Wastewater, and Stormwater Utilities are municipal utilities. Municipal utilities are exempt from income taxes and therefore no income tax liability is recorded.

G. Deficit Balances

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year-end. As of December 31, 2021, the following individual funds held a deficit balance:

Debt Service (deficit)	\$ (2,376)
Aquatic Center (deficit)	(413,428)
TID 10 (deficit)	(18,660)
TID 11 (deficit)	(10,710)
TID 12 (deficit)	(10,710)
TID 13 (deficit)	(10,710)
TID 14 (deficit)	(10,710)

The TIF deficits are anticipated to be replenished with future increments. The Debt Service Fund will be replenished with future tax revenues. The Aquatic Center Fund deficit is financed internally and will be monitored over the next few years.

H. Tax Incremental Financing District

The City has 5 active Tax Incremental Districts (TIF's). TIFs 4-9 were terminated. TIFs 10-14 were created. TIF's are authorized by Section 66.1105 of the Wisconsin Statutes. It is a method by which the City can recover its project costs in the designated district of the City. Those costs are recovered through tax increments, which are placed on the tax rolls. TIF 4 will receive increment into 2022 with the increment ear-marked for affordable housing.

I. Capital Contributions

Capital contributions represent the value of infrastructure contributed or paid by developers for plant. They are recorded as additions to net position in the government-wide statements and proprietary fund statements. These amounts are not subject to repayment.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

1. Summary of Significant Accounting Policies (Continued)

J. Advances to Other Funds

Non-current portions of long-term interfund loan receivables are reported as advances and are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resources and therefore are not available for appropriation.

K. Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources, and deferred inflows of resources related to pensions, pension expense (revenue), information about the fiduciary net position of the Wisconsin Retirement System (“WRS”), and additions to/deductions from WRS’ fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefits terms. Investments are reported at fair value.

L. Other Post-Employment Benefits

The fiduciary net position of the Local Retiree Life Insurance Fund (“LRLIF”) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net other postemployment benefits (“OPEB”) liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense (revenue), and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF’s fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of member contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

M. Deferred Outflows of Resources and Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expenditure) until then. The City has two items that qualify for reporting in this category. The deferred outflows of resources are for the WRS pension system and the LRLIF.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position which applies to a future period and will not be recognized as an inflow of resources (revenue) until then. The City has three items that qualify for reporting in the category. The deferred inflows of resources are related to the deferred property tax revenue to be received in 2022, along with the WRS pension system and the LRLIF.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

2. Cash and Investments

As previously discussed, cash for all City funds is pooled for investment purposes. At December 31, 2021, the cash and investments consist of the following:

	Carrying Value	Bank Balance	Associated Risk
Deposits in financial institutions - City	\$ 14,657,162	\$ 14,826,013	Custodial credit risk, interest rate risk
Deposits in financial institutions - CDA	817,674	817,674	Custodial credit risk, interest rate risk
LGIP	4,311,088	4,311,088	Credit risk, interest rate risk
Total Cash and Investments	\$ 19,785,924	\$ 19,954,775	

Reconciliation to financial statements

Per statement of net position

Primary government

Cash and Cash Equivalents \$ 11,174,737

Restricted Cash and Cash Equivalents 4,167,195

Component unit 821,310

Fiduciary Funds

Tax Custodial Fund 3,622,682

Total Cash and Investments \$ 19,785,924

A. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. As of December 31, 2021, the Local Government Investment Pool (“LGIP”) investments have an average maturity of 61 days and a fair value of \$4,311,088.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

2. Cash and Investments (Continued)

B. Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. The City has no investment policy that would further limit its investments choices.

The LGIP is part of the State Investment Fund (“SIF”), and is managed by the State of Wisconsin Investment Board (SWIB). The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. All investments are valued at amortized cost by the SIF for purposes of calculating earnings to each participant. Specifically, the SIF distributes income to pool participants monthly, based on their average daily share balance. Distributions include interest income based on stated rates (both paid and accrued), amortization of discounts and premiums on a straight-line basis, realized investment gains and losses calculated on an amortized cost basis, and investment expenses. This method does not distribute to participants any unrealized gains or losses generated by the pool’s investments. Detailed information about the SIF is available in separately issued financial statements available at <https://doa.wi.gov/Pages/StateFinances/LGIP.aspx>.

Participants in the LGIP have the right to withdraw their funds in total on one day’s notice. At December 31, 2021, the fair value of the City’s share of the LGIP’s assets was substantially equal to the amount reported above. Information on derivatives was not available to the City.

Investment allocation in the LGIP as of December 31, 2021 was: 81% in U.S. Government Securities, 3% in Certificates of Deposit and Bankers’ Acceptances and 16% in Commercial Paper and Corporate Notes. The Wisconsin State Treasurer updates the investment allocations on a monthly basis.

C. Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the City would not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial risk for investments is the risk that, in the event of failure of the counterparty (e.g. broker-dealer) to a transaction, the City would not be able to recover the value of its investment of collateral securities that are in the possession of another party.

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings deposit accounts and \$250,000 for demand deposit accounts. Deposits in credit unions are insured by the National Credit Union Administration in the amount of \$250,000 for all share draft accounts, and \$250,000 for all share certificate and regular share accounts.

Bank accounts, credit union accounts, and the local government investment pool are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the relatively small size of the Guarantee Fund in relationship to the total deposits covered and other legal implications, recovery of material principal losses may be significant to individual municipalities. This has been considered when determining custodial credit risk.

The City’s uninsured deposits in financial institutions are collateralized by various instruments. These include depository bonds and collateralized investments.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

2. Cash and Investments (Continued)

As of December 31, 2021, the City's deposits with financial institutions in excess of federal depository insurance limits that were exposed to custodial credit risk are listed below:

Uninsured and collateralized by depository bond	\$ 5,176,248
Uninsured and collateral held by the pledging financial institution's trust department or agent not in the City's name	\$ 8,841,366
Uninsured and uncollateralized	\$ -

D. Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

3. Receivables

The following accounts receivable amounts are not expected to be collected within one year:

	General
Delinquent personal property taxes	\$ 6,717
Special assessments	12,237
Total	\$ 18,954

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred inflows of resources and unearned revenue reported in the governmental funds were as follows:

	Unearned	Total
Property taxes receivable for subsequent year	\$6,259,575	\$6,259,575
Other items	2,504	2,504
University receivable	91,667	91,667
Tournament fees	3,354	3,354
Total Deferred Inflows of Resources For Governmental Funds	\$6,357,100	\$6,357,100

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

4. Restricted Assets

The following represent the balances of the restricted cash and cash equivalents:

Long-Term Debt Accounts

Redemption – Used to segregate resources accumulated for debt service payments over the next twelve months.

Reserve – Used to report resources set aside to make up potential future deficiencies in the redemption account.

Equipment Replacement Account

The Wastewater Utility established an equipment replacement account to be used for significant mechanical equipment replacement as required by the Wisconsin Department of Natural Resources.

Clean Water Fund Loan Account

The Wastewater Utility established this account in order to track clean water fund loan proceeds and reimbursements.

Following is a list of the restricted cash and cash equivalents at December 31, 2021:

	Water Utility	Wastewater Utility	Totals
Restricted Assets			
Redemption account	\$ 9,182	\$ 219,171	\$ 228,353
Reserve account	277,623	1,077,469	1,355,092
Connection account	-	362,708	362,708
DNR Replacement account	-	2,221,042	2,221,042
Total Restricted Assets	\$ 286,805	\$ 3,880,390	\$ 4,167,195

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

5. Capital Assets

Capital asset activity in the governmental activities for the year ended December 31, 2021, was as follows:

	1/1/2021 Beginning Balance	Additions	Deletions	12/31/2021 Ending Balance
Governmental Activities				
Capital Assets Not Being Depreciated				
Construction in Progress	\$ -	\$ 70,684	\$ -	\$ 70,684
Land	3,054,920	-	-	3,054,920
Right of way	1,879,406	-	-	1,879,406
Land improvements	4,841,168	-	-	4,841,168
Total Capital Assets Not Being Depreciated	<u>9,775,494</u>	<u>70,684</u>	<u>-</u>	<u>9,846,178</u>
Capital Assets Being Depreciated				
Land Improvements	990,052	97,237	-	1,087,289
Buildings	12,941,121	140,000	-	13,081,121
Traffic and Street Lights	1,180,624	-	-	1,180,624
Machinery and Equipment	9,926,891	491,061	1,595,060	8,822,892
Streets	28,161,558	269,854	-	28,431,412
Sidewalks	1,110,054	-	-	1,110,054
Curb and Gutter	826,219	-	-	826,219
Total Capital Assets Being Depreciated	<u>55,136,519</u>	<u>998,152</u>	<u>1,595,060</u>	<u>54,539,611</u>
Total Accumulated Depreciation	<u>25,765,805</u>	<u>1,655,800</u>	<u>1,603,832</u>	<u>25,817,773</u>
Capital Assets, Net of Depreciation	<u>\$ 39,146,208</u>	<u>\$ (586,964)</u>	<u>\$ (8,772)</u>	<u>\$ 38,568,016</u>

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

5. Capital Assets (Continued)

Depreciation expense for the governmental activities is as follows:

Government Activities		
General Government		\$ 167,304
Public Safety		214,097
Public Works, which includes the depreciation of streets (including curb and gutter) and sidewalks		1,034,915
Culture, Recreation and Education		<u>239,484</u>
Total Governmental Activities Depreciation Expense		<u><u>\$ 1,655,800</u></u>

Capital asset activity in the business-type activities for the year ended December 31, 2021, was as follows:

<u>Water</u>	Beginning Balance	Additions	Deletions	Ending Balance
Capital Assets Not Being Depreciated				
Construction in progress	\$ -	\$ 914,894	\$ -	\$ 914,894
Land and land rights	6,727	217,779	-	224,506
Total Capital Assets Not Being Depreciated	<u>6,727</u>	<u>1,132,673</u>	<u>-</u>	<u>1,139,400</u>
Capital Assets Being Depreciated				
Source of supply	705,364	-	-	705,364
Pumping	939,089	-	-	939,089
Water treatment	1,458,742	-	-	1,458,742
Transmission and distribution	17,934,788	150,306	63,834	18,021,260
Administrative and general assets	845,101	102,353	6,641	940,813
Total Capital Assets Being Depreciated	<u>21,883,084</u>	<u>252,659</u>	<u>70,475</u>	<u>22,065,268</u>
Total Capital Assets	<u>21,889,811</u>	<u>1,385,332</u>	<u>70,475</u>	<u>23,204,668</u>
Less: Accumulated depreciation	<u>(7,830,951)</u>	<u>(437,952)</u>	<u>(62,831)</u>	<u>(8,206,072)</u>
Net Capital Assets	<u><u>\$ 14,058,860</u></u>	<u><u>\$ 947,380</u></u>	<u><u>\$ 7,644</u></u>	<u><u>\$ 14,998,596</u></u>

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

5. Capital Assets (Continued)

	Beginning Balance	Additions	Deletions	Ending Balance
<u>Wastewater</u>				
Capital Assets Not Being Depreciated				
Construction in progress	\$ -	\$ 99,651	\$ -	\$ 99,651
Land and land rights	4,498,925	-	-	4,498,925
Total Capital Assets Not Being Depreciated	4,498,925	99,651	-	4,598,576
Capital Assets Being Depreciated				
Collection system	16,523,965	153,589	-	16,677,554
Treatment and disposal	37,820,626	-	175,400	37,645,226
General	1,062,752	478,837	88,374	1,453,215
Total Capital Assets Being Depreciated	55,407,343	632,426	263,774	55,775,995
Total Capital Assets	59,906,268	732,077	263,774	60,374,571
Less: Accumulated depreciation	(22,818,199)	(1,283,842)	(263,774)	(23,838,267)
Net Capital Assets	\$ 37,088,069	\$ (551,765)	\$ -	\$ 36,536,304
	Beginning Balance	Additions	Deletions	Ending Balance
<u>Stormwater</u>				
Capital Assets Not Being Depreciated				
Construction in progress	\$ -	\$ 30,593	\$ -	\$ 30,593
Total Capital Assets Not Being Depreciated	-	30,593	-	30,593
Capital Assets Being Depreciated				
Infrastructure	6,814,742	294,998	-	7,109,740
Less: Accumulated depreciation	(710,312)	(100,685)	-	(810,997)
Net Capital Assets	\$ 6,104,430	\$ 224,906	\$ -	\$ 6,329,336

Listed below is the depreciation expense for the utilities.

Business Type Activities	
Water Utility	\$ 437,952
Wastewater Utility	1,283,842
Stormwater Utility	100,685
Total Business-Type Activities Depreciation Expense	<u>\$ 1,822,479</u>

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

6. Interfund Receivables/Payables, Advances and Transfers

Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts in the governmental funds:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Police Department Trust Fund	\$ 218
General Fund	Water Utility	32,531
General Fund	TIFs 10-14	61,498
General Fund	Debt Service	2,376
General Fund	Tax Collection Fund	133
Subtotal - General Fund		<u>96,756</u>
Subtotal - Fund Financial Statements		96,756
Less: Fund Eliminations		<u>(64,225)</u>
Total - Government-Wide Statements		<u><u>\$ 32,531</u></u>
<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Governmental Activity	Business-type Activity	\$ (32,531)
Business-type Activity	Governmental Activity	32,531
	Total	<u><u>\$ -</u></u>

The principal purpose of these interfunds is due to commingled cash. All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. All amounts are due within one year.

For the statement of net position, interfund balances which are owed within the governmental activities, and business-type activities are netted and eliminated.

Advances

The following is a schedule of interfund advances:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>	<u>Amount Due Within One Year</u>
General Fund	Aquatic Center	413,429	-
Advances Receivable	Governmental Funds	<u>\$ 413,429</u>	<u>\$ -</u>

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

6. Interfund Receivables/Payables, Advances and Transfers (Continued)

Transfers

The following is a schedule of interfund transfers:

Fund Transferred To	Fund Transferred From	Amount	Principal Purpose
General Fund	Parking Permit Fund	\$ 35,927	Administrative
General Fund	Field of Dreams	5,000	Administrative
General Fund	TIF 4-9	314,073	Close-out
General Fund	Water and Sewer Utility	357,531	Tax equivalent
DPW Equipment	Stormwater Utility	25,000	Capital equipment
Subtotal - General Fund		<u>737,531</u>	
Debt Service Fund	TID 4	2,090,936	Debt service payment
Subtotal - Debt Service Fund		<u>2,090,936</u>	
Aquatic Center Fund	General Fund	50,000	Capital improvements
Aquatic Center Fund	General Fund	103,000	Appropriation
Library Special Revenue Fund	General Fund	470,000	Appropriation
Forestry Fund	General Fund	7,917	Appropriation
Subtotal - Non-Major Funds		<u>630,917</u>	
Sub-Total – Fund Financial Statements		3,459,384	
Less: Fund Eliminations		<u>(3,076,853)</u>	
Total – Government-Wide Statement of Activities - Primary Government		<u>\$ 382,531</u>	
CDA	TIF 4	\$ 75,000	Economic development
CDA	TIF 6	25,000	Economic development
Parkland Development	CDA	<u>(2,867)</u>	
Total – Government-Wide Statement of Activities - Component Unit		<u>\$ 97,133</u>	

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

7. Long-Term Obligations

The following is a summary of long-term debt transactions of the City for the year ended December 31, 2021.

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
GOVERNMENTAL ACTIVITIES					
Bonds and Notes Payable					
General Obligation Bonds	\$ 11,305,000	\$ -	\$ 2,620,000	\$ 8,685,000	\$ 645,000
Notes from Direct Borrowings	734,831	-	146,456	588,375	147,900
Sub-Total	<u>12,039,831</u>	<u>-</u>	<u>2,766,456</u>	<u>9,273,375</u>	<u>792,900</u>
Other Liabilities					
Vested Compensated Absences	629,567	-	56,649	572,918	75,721
Total Other Liabilities	<u>629,567</u>	<u>-</u>	<u>56,649</u>	<u>572,918</u>	<u>75,721</u>
Total Governmental Activities Long-Term Liabilities	<u>\$ 12,669,398</u>	<u>\$ -</u>	<u>\$ 2,823,105</u>	<u>\$ 9,846,293</u>	<u>\$ 868,621</u>
BUSINESS-TYPE ACTIVITIES					
Bonds and Notes Payable					
General Obligation Notes and Bonds	\$ 8,910,000	\$ -	\$ 440,000	\$ 8,470,000	\$ 525,500
Bonds from Direct Borrowings	21,049,708	-	1,303,225	19,746,483	1,285,456
Revenue Bonds	1,620,000	-	225,000	1,395,000	230,000
Total Long-Term Debt	<u>31,579,708</u>	<u>-</u>	<u>1,968,225</u>	<u>29,611,483</u>	<u>2,040,956</u>
Other Liabilities					
Vested Compensated Absences	144,306	-	14,934	129,372	14,824
Total Other Liabilities	<u>144,306</u>	<u>-</u>	<u>14,934</u>	<u>129,372</u>	<u>14,824</u>
Total Business-type Activities Long-Term Liabilities	<u>\$ 31,724,014</u>	<u>\$ -</u>	<u>\$ 1,983,159</u>	<u>\$ 29,740,855</u>	<u>\$ 2,055,780</u>

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

7. Long-Term Obligations (Continued)

A. Governmental Activities – General Obligation Debt

All general obligation notes and bonds payable are backed by the full faith and credit of the municipality. Notes and bonds will be retired by future property tax levies. Proprietary fund debt is payable by revenues from user fees of those funds, or if the revenues are not sufficient, by future tax levies.

The City's general obligation debt limit is equal to 5% of the City's total equalized value. The City's debt limit as of December 31, 2021, is \$40,115,125. Debt subject to the limit is \$18,098,875.

The following table outlines the governmental debt:

	<u>Date Of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance 12/31/21</u>	<u>Current Portion</u>
Governmental Activities						
2012 GO Refunding Bonds	5/17/2012	9/1/2031	.85-3.25%	\$ 5,020,000	\$ 3,065,000	\$ 275,000
2014 Taxable GO Bonds	6/10/2014	9/1/2029	0.5-3.0%	\$ 2,645,000	1,845,000	150,000
2017 Taxable GO Notes	2/15/2017	2/15/2022	2.45-2.46%	\$ 287,000	60,225	60,225
2018 Taxable GO Bonds	4/11/2018	9/1/2037	2.0-5.0%	\$ 2,535,000	2,405,000	60,000
2019 GO Promissory Notes	7/23/2019	7/23/2029	2.49%	\$ 703,500	528,150	87,675
2020 Taxable GO Bonds	7/8/2020	6/1/2040	2.0-2.1%	\$ 1,450,000	<u>1,370,000</u>	<u>160,000</u>
Total Governmental Activities -- General Obligation Debt					<u>\$ 9,273,375</u>	<u>\$ 792,900</u>

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

7. Long-Term Obligations (Continued)

A. Governmental Activities – General Obligation Debt (Continued)

Debt service requirements to maturity are as follows:

<u>Years</u>	<u>Governmental Activities</u>			
	<u>General Obligation Bonds</u>		<u>Notes from Direct Borrowings</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2022	\$ 645,000	\$ 236,088	\$ 147,900	\$ 14,641
2023	720,000	220,601	87,675	10,968
2024	725,000	201,601	64,050	8,809
2025	755,000	182,639	57,750	7,190
2026	725,000	166,864	57,750	5,752
2027-2031	3,400,000	544,730	173,250	8,636
2032-2036	1,320,000	170,075	-	-
2037-2040	395,000	13,245	-	-
Totals	<u>\$ 8,685,000</u>	<u>\$ 1,735,840</u>	<u>\$ 588,375</u>	<u>\$ 55,995</u>

B. Business-Type Debt

The following is business-type debt outstanding:

	<u>Date of Issuance</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance 12/31/21</u>	<u>Current Portion</u>
<u>Water Utility</u>						
2011 Mortgage Revenue Bonds	6/7/2011	10/1/2026	1.6-4.0%	\$ 940,000	\$ 375,000	\$ 70,000
2012 Mortgage Revenue Bonds	5/17/2012	10/1/2027	.85-2.85%	\$ 855,000	375,000	60,000
					<u>750,000</u>	<u>130,000</u>
2014 Taxable GO Bonds	6/10/2014	9/1/2029	0.5-3.0%	\$ 510,000	300,000	35,000
2018 Taxable GO Bonds	4/11/2018	9/1/2037	2.0-5.0%	\$ 1,850,000	1,625,000	80,000
2019 GO Promissory Notes	7/23/2019	7/23/2029	2.49%	\$ 313,000	250,400	31,300
2020 GO Taxable Bonds	7/8/2020	6/1/2040	2.0-2.1%	\$ 1,730,000	1,670,000	75,000
				Total Water Utility G.O. Debt	<u>3,845,400</u>	<u>221,300</u>
				Total Water Utility Long-Term Debt	<u>4,595,400</u>	<u>351,300</u>

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

7. Long-Term Obligations (Continued)

B. Business-Type Debt (Continued)

	Date of Issuance	Final Maturity	Interest Rates	Original Indebtedness	Balance 12/31/21	Current Portion
<u>Wastewater Utility</u>						
2009 Clean Water Fund Loan	12/9/2009	5/1/2029	2.91%	\$ 50,000	1,379,643	155,646
2011 Clean Water Fund Loan	7/27/2011	5/1/2031	2.40%	\$ 115,954	356,029	31,925
2012 Mortgage Revenue Bonds	5/17/2012	11/1/2027	.85-2.85%	\$ 1,485,000	645,000	100,000
2016 Clean Water Fund Loan	4/13/2016	5/1/2035	2.10%	\$ 8,829,926	17,655,310	1,097,885
				Total Wastewater Utility Revenue Bonds	20,035,983	1,385,456
2014 Taxable GO Bonds	6/10/2014	9/1/2029	0.5-3.0%	\$ 220,000	125,000	15,000
2018 Taxable GO Bonds	4/11/2018	9/1/2037	2.0-5.0%	\$ 1,355,000	1,275,000	60,000
2019 GO Promissory Notes	7/23/2019	7/23/2029	2.49%	\$ 133,500	105,100	14,200
2020 GO Taxable Bonds	7/8/2020	6/1/2040	2.0-2.1%	\$ 1,795,000	1,735,000	80,000
				Total Wastewater Utility G.O. Debt	3,240,100	169,200
				Total Wastewater Utility Long-Term Debt	23,276,083	1,554,656
<u>Stormwater Utility</u>						
2012 GO Refunding Bonds	5/17/2012	9/1/2031	.85-3.25%	\$ 455,000	300,000	30,000
2014 Taxable GO Bonds	6/10/2014	9/1/2029	0.5-3.0%	\$ 905,000	530,000	60,000
2018 Taxable GO Bonds	4/11/2018	9/1/2037	2.0-5.0%	\$ 800,000	700,000	35,000
2020 GO Taxable Bonds	7/8/2020	6/1/2040	2.0-2.1%	\$ 220,000	210,000	10,000
				Total Stormwater Utility G.O. Debt	1,740,000	135,000
				Total Business-type Activities Long-Term Debt	\$ 29,611,483	\$ 2,040,956

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

7. Long-Term Obligations (Continued)

B. Business-Type Debt (Continued)

Debt service requirements on business-type debt to maturity are as follows:

<u>Years</u>	<u>General Obligation Bonds and</u>		<u>Business-Type Activities</u>		<u>Revenue Bonds</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Bonds from Direct</u>	<u>Borrowings</u>	<u>Principal</u>	<u>Interest</u>
2022	\$ 480,000	\$ 175,618	\$ 1,330,956	\$ 422,982	\$ 230,000	\$ 39,123
2023	485,000	160,277	1,359,307	392,048	240,000	32,941
2024	510,000	144,034	1,388,293	360,509	240,000	26,285
2025	515,000	127,064	1,416,227	328,240	250,000	19,408
2026	530,000	1,292,002	1,446,525	295,422	255,000	11,668
2027-2031	3,963,218	741,534	5,863,292	842,399	180,000	15,159
2032-2036	921,782	128,441	6,941,883	407,919	-	-
2037-2040	1,065,000	38,673	-	-	-	-
Totals	<u>\$ 8,470,000</u>	<u>\$ 2,807,645</u>	<u>\$ 19,746,483</u>	<u>\$ 3,049,520</u>	<u>\$ 1,395,000</u>	<u>\$ 144,583</u>

C. Other Debt

Estimated payments of compensated absences are not included in the debt service requirement schedules. The compensated absences liability attributed to governmental activities will be liquidated primarily by the sick leave payout fund.

A statutory mortgage lien upon the utility's system and any additions, improvements and extensions thereto is created by Section 66.066 of the Wisconsin Statutes as provided for in the ordinances creating the revenue bond issue. The City's system and the earnings of the system remain subject to the lien until payment in full of the principal and interest on the bonds.

There are a number of limitations and restrictions contained in the various bond indentures and loan agreements. The City believes it is in compliance with all significant limitations and restrictions, including federal arbitrage regulations.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

8. Commitments

Construction

The City has committed to an elevated storage tank construction in the water utility for approximately \$2.8 million. Through December 31, 2021, the costs incurred were \$758,210.

The City has committed up to \$3 million for a library expansion. The total costs anticipated are \$5.057 million. The project is in the design phase.

9. Net Position/Fund Balances

Governmental Activities

Net position reported on the government-wide statement of net position at December 31, 2021, includes the following:

Capital Assets net of depreciation	\$ 38,568,016
Less: long-term debt outstanding	(9,273,375)
Plus: unspent bond proceeds	169,178
Total Net Investment in Capital Assets	<u>\$ 29,463,819</u>
 Restricted	
Pension asset	<u>2,116,881</u>
Cable TV Fund	56,892
Library Special Revenue Fund	609,145
Taxicab Grant Program Fund	76,095
Parkland Acquisition Fund	53,169
Parkland Development Fund	32,802
Forestry Fund	18,895
Rescue Squad Equipment/Education Fund	146,184
Parking Permit Fund	78,953
Police Dept. Trust Fund	88,357
Parks and Recreation Fund	7,164
Field of Dreams Fund	<u>60,383</u>
Special revenue Funds	<u>1,228,039</u>
Total Restricted	<u>3,344,920</u>
 Unrestricted	
Total Governmental Activities Net Position	<u>\$ 34,709,464</u>

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

9. Net Position/Fund Balances (Continued)

Governmental Activities (Continued)

Fund balances as of December 31, 2021, include the items in the following tables:

Major Funds

<u>General Fund</u>	<u>Nonspendable</u>	<u>Restricted</u>	<u>Assigned</u>	<u>Unassigned</u>
Delinquent personal property tax	\$ 6,717	\$ -	\$ -	\$ -
Prepaid expenses	39,352	-	-	-
Advances	413,429	-	-	-
27th Payroll	-	-	-	75,484
Fire Department Equipment	-	-	541,012	-
DPW Equipment Revolving Fund	-	-	122,241	-
Police Vehicle Revolving Fund (deficit)	-	-	30,218	-
Building Repair Fund	-	-	19,719	-
Skate Park Fund	-	-	5,433	-
Solid Waste/Recycling Fund	-	-	58,984	-
Sick Leave Severance Fund (deficit)	-	-	106,705	-
Lakes Improvements Fund	-	-	475	-
Street Repair Revolving Fund	-	-	721,784	-
Insurance Fund	-	-	144,627	-
Elections Fund	-	-	13,972	-
Unassigned	-	-	-	2,228,574
Total General Fund	<u>\$ 459,498</u>	<u>\$ -</u>	<u>\$ 1,765,170</u>	<u>\$ 2,304,058</u>

Debt Service Fund

Fund deficit	<u>\$ (2,376)</u>
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CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

9. Net Position/Fund Balances (Continued)

Governmental Activities (Continued)

<u>Non-Major Funds</u>	<u>Nonspendable</u>	<u>Restricted</u>	<u>Assigned</u>	<u>Unassigned</u>
Special Revenue Funds				
Cable TV Fund	\$ -	\$ 56,892	\$ -	\$ -
Library Special Revenue Fund	-	609,145	-	-
Taxicab Grant Program Fund	-	76,095	-	-
Parkland Acquisition Fund	-	53,169	-	-
Parkland Development Fund	-	32,802	-	-
Forestry Fund	-	18,895	-	-
Rescue Squad Equipment/Education Fund	-	146,184	-	-
Parking Permit Fund	-	78,953	-	-
Police Dept. Trust Fund	-	88,357	-	-
Parks and Recreation Fund	-	7,164	-	-
Field of Dreams Fund	-	60,383	-	-
Aquatic Center (deficit)	-	-	-	(413,428)
Capital Projects Funds				
TID 10 (deficit)	-	-	-	(18,660)
TID 11 (deficit)	-	-	-	(10,710)
TID 12 (deficit)	-	-	-	(10,710)
TID 13 (deficit)	-	-	-	(10,710)
TID 14 (deficit)	-	-	-	(10,710)
Other capital projects	-	169,178	-	-
Total Non-Major Funds	<u>\$ -</u>	<u>\$ 1,397,217</u>	<u>\$ -</u>	<u>\$ (474,928)</u>

See Note 1. G. for an explanation of fund deficits.

Business-Type Activities

The following calculation supports the Water, Wastewater, and Stormwater Utilities' balance of net investment in capital assets:

Business type	<u>2021</u>
Water Utility	
Capital Assets net of depreciation	\$ 14,998,596
Less: related long-term debt outstanding	<u>(4,727,066)</u>
Total Invested in Capital Assets	<u>10,271,530</u>

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

9. Net Position/Fund Balances (Continued)

Business-Type Activities (Continued)

Total Net Position - Net Investment in Capital Assets \$ 10,549,154

2021

Wastewater Utility

Capital Assets net of depreciation \$ 37,088,069

Less: related long-term debt outstanding (23,385,717)

Total Invested in Capital Assets 13,702,352

Reserve from borrowing 1,077,468

Total Net Position - Net Investment in Capital Assets \$ 14,779,820

2021

Stormwater Utility

Capital Assets net of depreciation \$ 6,329,336

Less: related long-term debt outstanding (1,767,771)

The following calculation supports the Water, Wastewater, and Stormwater Utilities' balance of restricted net position as of December 31, 2021:

	Water	Wastewater	Stormwater
Restricted Assets			
Redemption account	\$ 9,182	\$ 219,171	\$ -
Reserve account	277,624	1,077,468	-
Connection account	-	367,708	-
Replacement account	-	2,221,042	-
Net Pension Asset	<u>156,855</u>	<u>217,840</u>	<u>64,851</u>
Total Restricted Assets	<u>443,661</u>	<u>4,103,229</u>	<u>64,851</u>
Less: Restricted Assets Not Funded by Revenues			
Reserve from borrowing	(277,624)	(1,077,468)	-
Less: Current Liabilities Payable From Restricted Assets	<u>(9,182)</u>	<u>(92,134)</u>	<u>-</u>
Total Restricted Net Position as Calculated	<u><u>\$ 156,855</u></u>	<u><u>\$ 2,933,627</u></u>	<u><u>\$ 64,851</u></u>
Restricted for Debt	\$ -	\$ 127,037	\$ -
Restricted for Capital	-	2,588,750	-
Restricted for Pension Asset	<u>156,855</u>	<u>217,840</u>	<u>64,851</u>
	<u><u>156,855</u></u>	<u><u>2,933,627</u></u>	<u><u>64,851</u></u>

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

10. Defined Benefit Pension Plan

A. Plan Description

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (“ETF”). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee’s date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (“ACFR”), which can be found at <http://etf.wi.gov/publications/cafr.htm>.

B. Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

C. Benefits Provided

Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee’s contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

10. Defined Benefit Pension Plan (Continued)

D. Post-Retirement Adjustments

The ETF Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system’s consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the “floor”) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment (%)	Variable Fund Adjustment (%)
2011	(1.2)	11.0
2012	(7.0)	(7.0)
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0

E. Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, executives and elected officials. Starting on January 1, 2016, the executives and elected officials’ category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement. During the reporting period, the WRS recognized \$460,645 in contributions from the municipality.

Contribution rates as of December 31, 2021, are:

Employee Category	Employee	Employer
General (including teachers, executives and elected officials)	6.75%	6.75%
Protective with Social Security	6.75%	11.75%
Protective without Social Security	6.75%	16.35%

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

10. Defined Benefit Pension Plan (Continued)

F. Pension Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2021, the City reported a liability (asset) of (\$2,584,182) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2020, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2019, rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2020, the City's proportion was 0.04139238%, which was an increase of 0.00002443% from its proportion measured as of December 31, 2019.

For the year ended December 31, 2021, the City recognized pension expense (income) of \$(280,616).

Pension amounts have been allocated to the proprietary and CDA funds. Allocations were based on the proportionate share of current year contributions to the pension plan made by the proprietary and CDA funds relative to the total contributions made by the City.

At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 3,740,107	\$ (805,612)
Net differences between projected and actual earnings on pension plan investments	-	(4,851,595)
Changes in assumptions	58,614	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	4,057	(7,486)
Employer contributions subsequent to the measurement date	474,842	-
Total	\$ 4,277,620	\$ (5,664,693)

\$474,842 reported as deferred outflows of resources related to pension resulting from the WRS Member's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

10. Defined Benefit Pension Plan (Continued)

F. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Year Ended December 31:	Net Deferred Outflows (Inflows) of Resources
2022	\$ (478,943)
2023	(129,590)
2024	(880,234)
2025	(373,148)
2026	-
Total	\$ (1,861,915)

G. Actuarial Assumptions

The total pension liability in the December 31, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2019
Measurement Date of Net Pension Liability (Asset):	December 31, 2020
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	7.0%
Discount Rate:	7.0%
Salary Increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table
Post-Retirement Adjustments	1.9%*

*No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The Total Pension Liability for December 31, 2020 is based upon a roll-forward of the liability calculated from the December 31, 2019 actuarial valuation.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

10. Defined Benefit Pension Plan (Continued)

H. Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Allocation Targets and Expected Returns
As of December 31, 2020

<u>Core Fund Asset Class</u>	<u>Asset Allocation %</u>	<u>Long-Term Expected Nominal Rate of Return %</u>	<u>Long-Term Expected Real Rate of Return %</u>
Global Equities	51	7.2	4.7
Fixed Income	25	3.2	0.8
Inflation Sensitive Assets	16	2.0	(0.4)
Real Estate	8	5.6	3.1
Private Equity/Debt	11	10.2	7.6
Multi-Asset	4	5.8	3.3
Total Core Fund	115	6.6	4.1
<u>Variable Fund Asset Class</u>			
U.S. Equities	70	6.6	4.1
International Equities	30	7.4	4.9
Total Variable Fund	100	7.1	4.6

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.4%

Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations

I. Single Discount Rate

A single discount rate of 7.00% was used to measure the total pension liability (asset) for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 7.00% and a municipal bond rate of 2.00% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2020. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

10. Defined Benefit Pension Plan (Continued)

I. Single Discount Rate (Continued)

The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

J. Sensitivity of the City of Whitewater’s Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the City’s proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00 percent, as well as what the City’s proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease to Discount Rate (6.00%)	Current Discount Rate (7.00%)	1% Increase to Discount Rate (8.00%)
City's proportionate share of the net pension liability (asset)	\$ 2,459,784	\$ (2,584,183)	\$ (6,288,940)

K. Pension Plan Fiduciary Net Position

Detailed information about the pension plan’s fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

11. Other Post-Employment Benefits Plan – Multiple Employer Life Insurance Plan

A. OPEB Plan Fiduciary Net Position

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the Net OPEB Liability, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Other Postemployment Benefits, OPEB expense, and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIFs fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefits terms. Investments are reported at fair value.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

**11. Other Post-Employment Benefits Plan – Multiple Employer Life Insurance Plan
(Continued)**

B. General Information about the Postemployment Benefits

Plan Description. The Local Retiree Life Insurance Fund (LRLIF) is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides Postemployment life insurance benefits for all eligible members.

OPEB Plan Fiduciary Net Position. ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <http://etf.wi.gov/publications/cafr.htm>.

C. Benefits Provided

The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

D. Contributions

The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of December 31, 2021, are:

<u>Coverage Type</u>	<u>Employer Contribution</u>
25% Post Retirement Coverage	20% of Member Contribution

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

**11. Other Post-Employment Benefits Plan – Multiple Employer Life Insurance Plan
(Continued)**

Member contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating members must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, 2020 are as listed below:

Life Insurance Member Contribution Rates*		
For the year ended December 31, 2020		
Attained Age	Basic	Supplemental
Under 30	\$0.05	\$0.05
30-34	0.06	0.06
35-39	0.07	0.07
40-44	0.08	0.08
45-49	0.12	0.12
50-54	0.22	0.22
55-59	0.39	0.39
60-64	0.49	0.49
65-69	0.57	0.57

*Disabled members under age 70 receive a waiver-of-premium benefit.

During the reporting period, the LRLIF recognized \$1,745 in contributions from the employer.

E. OPEB Liabilities, OPEB Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At December 31, 2021, the City reported a liability (asset) of \$481,528 for its proportionate share of the net OPEB liability (asset). The net OPEB liability (asset) was measured as of December 31, 2020 and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of January 1, 2020, rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net OPEB liability (asset) was based on the City's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2020, the City's proportion was 0.087539%, which was a decrease of 0.00477% from its proportion measured as of December 31, 2019.

For the year ended December 31, 2021, the City recognized OPEB expense of \$54,846.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

**11. Other Post-Employment Benefits Plan – Multiple Employer Life Insurance Plan
(Continued)**

At December 31, 2021 the City reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ (22,977)
Net differences between projected and actual earnings on plan investments	7,010	-
Changes in actuarial assumptions	187,321	(33,039)
Changes in proportion and differences between employer contributions and proportionate share of contributions	2,086	(24,108)
Employer contributions subsequent to the measurement date	1,663	-
Totals	\$ 198,080	\$ (80,124)

\$1,633 reported as deferred outflows related to OPEB resulting from the City employer’s contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability (asset) in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended December 31:	Net Deferred Outflows (Inflows) of Resources
2022	\$ 21,813
2023	21,055
2024	20,274
2025	17,643
2026	25,058
Thereafter	10,450
Total	\$ 116,293

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

**11. Other Post-Employment Benefits Plan – Multiple Employer Life Insurance Plan
(Continued)**

F. Actuarial Assumptions

The total OPEB liability in the January 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2020
Measurement Date of Net OPEB Liability (Asset)	December 31, 2020
Actuarial Cost Method:	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield:	2.12%
Long-Term Expected Rated of Return:	4.25%
Discount Rate:	2.25%
Salary Increases	
Inflation:	3.00%
Seniority/Merit:	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The Total OPEB Liability for December 31, 2020 is based upon a roll-forward of the liability calculated from the January 1, 2020 actuarial valuation.

G. Long-Term Expected Return on Plan Assets

The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

11. Other Post-Employment Benefits Plan – Multiple Employer Life Insurance Plan (Continued)

G. Long-Term Expected Return on Plan Assets (Continued)

Asset Allocation Targets and Expected Returns
As of December 31, 2020

Asset Class	Index	Target Allocation	Long-Term Expected Geometric Real Rate of Return
US Credit Bonds	Barclays Credit	50%	1.47%
US Mortgages	Barclays MBS	50%	0.82%
Inflation			2.20%
Long-Term Expected Rate of Return			4.25%

The long-term expected rate of return and expected inflation rate remained unchanged from the prior year at 4.25% and 2.20% respectively. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation.

H. Single Discount Rate

A single discount rate of 2.25% was used to measure the Total OPEB Liability for the current year, as opposed to a discount rate of 2.87% for the prior year. The significant change in the discount rate was primarily caused by the decrease in the municipal bond rate from 2.74% as of December 31, 2019 to 2.12% as of December 31, 2020. The Plan’s fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan’s fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan’s fiduciary net position is projected to be insufficient. The plan’s fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

I. Sensitivity of the City’s Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate

The following presents the City’s proportionate share of the net OPEB liability (asset) calculated using the discount rate of 2.25 percent, as well as what the City’s proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (1.25 percent) or 1-percentage-point higher (3.25 percent) than the current rate:

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

11. Other Post-Employment Benefits Plan– Multiple Employer Life Insurance Plan (Continued)

I. Sensitivity of the City’s Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate (Continued)

	1% Decrease to Discount Rate (1.25%)	Current Discount Rate (2.25%)	1% Increase to Discount Rate (3.25%)
City's proportionate share of the net OPEB liability (asset)	\$ 655,015	\$ 481,528	\$ 350,324

12. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. All risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial coverage in any of the past three years.

13. Joint Venture – Whitewater Fire Department

The City and the Whitewater Volunteer Fire Department (the “Department”) have a mutual understanding regarding the providing of fire and emergency medical services. The Department currently provides fire and emergency medical services to the City as well as some rural townships.

The Department has been operating as a separate organization. The Department Chief and assistant chiefs are elected by the Fire Department membership. Even though the Department has operated as a separate entity, the City may be liable for actions undertaken by the Department.

The City has provided payroll billing and accounting services for the Department. The City’s financial statements do not include financial transactions related to the Department other than the City’s portion of fire costs.

The City reviews and the City provides funding as set forth in the budget. The determination of the amount of the City’s contribution to the Fire Department is vested with the City council.

14. Aquatic Center Lease and Operating Agreement

The City and the Whitewater Unified School District (the “District”) have a lease and operating agreement for the Aquatic Center (the “Center”). The Center is owned by the District and leased by the City for \$1 annually. The agreement provides for the City of Whitewater Park Board to assume responsibility for the operation and management of the Center. The effective date is July 1, 2016 for an initial five-year term expiring June 30, 2021. The renewal of this agreement remains under negotiation.

The City budgets and accounts for this activity separately in the Aquatic Center Fund (Fund 247) and is included as a Non-Major Special Revenue Fund within this document.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

14. Aquatic Center Lease and Operating Agreement (Continued)

Under the agreement, the parties will split all Center expenses equally to the extent they are not covered by revenues generated by the Park Board. The City contributed \$153,000 toward the Center costs in 2021 and the District contributed \$140,500 in 2021 for Center costs. As of December 31, 2021, the aquatic center fund had a deficit of \$413,428.

15. Component Unit

This report contains the City of Whitewater Community Development Authority (“CDA”), which is included as a component unit. Financial information is presented as a discrete column in the statement of net position and the statement of activities.

In addition to the basic financial statements and the preceding notes to financial statements which apply, the following additional disclosures are considered necessary for a fair presentation.

A. Basis of Accounting/Measurement Focus

The CDA follows the full accrual basis of accounting and the flow of economic resources measurement focus.

B. Deposits and Investments

The CDA’s cash and investments at year end were comprised of the following:

	Carrying Value	Bank Balance	Associated Risk
Demand deposits	<u>\$ 817,672</u>	<u>\$ 817,672</u>	Custodial Credit Risk, Interest Rate risk

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for demand deposit accounts and \$250,000 for time and savings deposit accounts.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the relatively small size of the Guarantee Fund in relationship to the total deposits covered and other legal implications, recovery of material principal losses may not be significant to individual municipalities.

Custodial Credit Risk

Deposits – Custodial credit risk is the risk that in the event of a financial institution failure, the CDA’s deposits may not be returned to the CDA. As of December 31, 2021, the total bank balance of \$817,672 was exposed to custodial credit as outlined in Note 2. The City’s and the CDA deposits had FDIC and State Deposit Guarantee Fund insurance as well as collateralized investments held in the bank’s name. None of the City and CDA investments were uninsured and uncollateralized. No breakdown was given between the City and the CDA.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

15. Component Unit (Continued)

C. Economic Development and Housing Rehabilitation Loans Receivable

The CDA has received federal and state grant funds for economic development and housing rehabilitation loan programs to various businesses and individuals. The CDA records a loan receivable when the loan has been made and funds have been disbursed. It is the CDA's policy to record revenue when the initial loan is made from the federal and state grant funds. Interest received from loan repayments is recognized as revenue when received in cash. The following receivable amounts are not expected to be collected within one year:

Loan receivable, net \$1,248,760

D. Capital Assets

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>	<u>Useful Lives (Years)</u>
Land	\$ 481,816	\$ -	\$ -	\$ 481,816	N/A
Equipment	6,990	-	(6,990)	-	5-10
Buildings	6,225,556	-	-	6,225,556	35-40
Accumulated Depreciation					
Equipment	(6,990)	-	6,990	-	
Buildings	(1,217,649)	(126,345)	-	(1,343,994)	
Totals	<u>\$ 5,489,723</u>	<u>\$ (126,345)</u>	<u>\$ -</u>	<u>\$ 5,363,378</u>	

E. Employee Retirement System

All eligible authority employees participate in the WRS, a cost-sharing defined benefit multiple-employer public employee retirement system (PERS). Activity related to the CDA's involvement in the system is included with the City in Note 10. No allocation was made to the CDA of any pension related activity since it is not material.

F. Transfers In

The CDA recorded net transfers recorded from the City of \$100,000.

G. Due to and from City

The CDA program fund has a \$50,000 receivable from the City. The CDA operating fund owes the City \$1,496. The CDA Program fund owes the City \$1,247 and the Innovation center fund owes the City \$69,123.

CITY OF WHITEWATER
Notes to the Financial Statements
December 31, 2021

16. Economic Dependency

One of the City's Water Utility customers provides approximately 24.6% of the water revenue.

17. Contingencies

From time to time, the City is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position or results of operations.

18. Subsequent Events

The City, in 2022, approved borrowing \$5,195,000 in general obligation notes for various projects.

19. Effect of New Accounting Standards on Current Period Financial Statements

Governmental Accounting Standards Board (GASB) has adopted GASB Statement No. 87, *Leases*. When this becomes effective, application of this standard may restate portions of these financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

City of Whitewater
Whitewater, WI
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (with Budget to GAAP Differences)
General Fund
For the year ended December 31, 2021

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Budget to</u>	<u>Actual</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts,</u> <u>Budgetary</u> <u>Basis</u>	<u>GAAP</u> <u>Differences</u>	<u>Amounts,</u> <u>GAAP Basis</u>
REVENUES					
Taxes	\$ 3,136,502	\$ 3,136,502	\$ 3,136,502	\$ -	\$ 3,136,502
Other Taxes	88,896	88,896	259,944	-	259,944
Special Assessment Revenue	1,452	1,452	3,308	-	3,308
Intergovernmental	4,470,390	4,470,390	4,589,357	108,658	4,698,015
License and Permits	130,500	130,500	148,817	-	148,817
Fines, Forfeits and Penalties	288,595	288,595	295,900	-	295,900
Public Charges for Services	83,650	82,850	68,739	60	68,799
Interest Income	20,000	20,000	6,396	360	6,756
Miscellaneous Income	44,500	44,500	98,925	47,104	146,029
Total Revenues	<u>8,264,485</u>	<u>8,263,685</u>	<u>8,607,888</u>	<u>156,182</u>	<u>8,764,070</u>
EXPENDITURES					
Current:					
General Government	1,449,231	1,449,231	1,587,999	47,538	1,635,537
Public Safety	4,227,913	4,227,913	3,947,814	160,495	4,108,309
Public Works	1,075,725	1,075,725	1,106,953	753,825	1,860,778
Culture, Recreation and Education	644,162	644,162	578,305	19,900	598,205
Capital Outlay	-	-	-	211,688	211,688
Total Expenditures	<u>7,397,031</u>	<u>7,397,031</u>	<u>7,221,071</u>	<u>1,193,446</u>	<u>8,414,517</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>867,454</u>	<u>866,654</u>	<u>1,386,817</u>	<u>(1,037,264)</u>	<u>349,553</u>
OTHER FINANCING SOURCES (USES)					
Transfers In	413,841	696,590	712,531	25,000	737,531
Transfers Out	(1,281,295)	(1,898,442)	(1,898,442)	1,267,525	(630,917)
Fund Balance Increase		335,198	-	-	-
Total Other Financing Sources and Uses	<u>(867,454)</u>	<u>(866,654)</u>	<u>(1,185,911)</u>	<u>1,292,525</u>	<u>106,614</u>
Net Change in Fund Balances	-	-	200,906	255,261	456,167
Fund Balances - Beginning	<u>2,487,165</u>	<u>2,487,165</u>	<u>2,487,166</u>	<u>1,585,693</u>	<u>4,072,859</u>
Fund Balances - Ending	<u>\$ 2,487,165</u>	<u>\$ 2,487,165</u>	<u>\$ 2,688,072</u>	<u>\$ 1,840,954</u>	<u>\$ 4,529,026</u>

See accompanying notes to the required supplementary information

**CITY OF WHITEWATER
WISCONSIN RETIREMENT SYSTEM SCHEDULES
December 31, 2021**

**SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
AS OF THE MEASUREMENT DATE**

Year ended December 31,	Proportion of the net pension liability (asset)	Proportionate share of the net pension liability (asset)	Covered- employee payroll	Collective net pension liability (asset) as a percentage of its covered-employee payroll	Plan fiduciary net position as a percentage of the total pension liability (asset)
2020	0.04139238%	\$ (2,584,182)	\$ 5,494,004	(47.04%)	105.26%
2019	0.04136795%	\$ (1,333,891)	\$ 5,512,700	(24.20%)	102.96%
2018	0.04079730%	\$ 1,451,440	\$ 5,370,806	27.02%	96.45%
2017	-0.04050154%	\$ (1,202,538)	\$ 5,085,067	(23.65%)	102.93%
2016	0.04009691%	\$ 330,494	\$ 5,007,766	6.60%	99.12%
2015	0.04036951%	\$ 655,997	\$ 5,156,137	12.72%	98.20%
2014	-0.04072418%	\$ (1,000,022)	\$ 4,826,161	(20.72%)	102.74%

**SCHEDULE OF CITY'S CONTRIBUTIONS
FOR THE YEAR ENDED**

Year ended December 31,	Contractually required contributions	Contributions in relation to the contractually required contributions	Contribution deficiency (excess)	Covered-employee payroll	Contributions as a percentage of covered- employee payroll
2021	\$ 474,842	\$ (474,842)	\$ -	\$ 5,614,968	8.46%
2020	\$ 460,645	\$ (460,645)	\$ -	\$ 5,494,004	8.38%
2019	\$ 434,659	\$ (434,659)	\$ -	\$ 5,512,701	7.88%
2018	\$ 431,432	\$ (431,432)	\$ -	\$ 5,370,806	8.03%
2017	\$ 421,690	\$ (421,690)	\$ -	\$ 5,085,068	8.29%
2016	\$ 385,047	\$ (385,047)	\$ -	\$ 5,008,036	7.69%
2015	\$ 435,190	\$ (435,190)	\$ -	\$ 5,156,137	8.44%

See accompanying notes to the required supplementary information

**CITY OF WHITEWATER
LOCAL RETIREE LIFE INSURANCE SCHEDULES
December 31, 2021**

**SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (ASSET)
AS OF THE MEASUREMENT DATE**

Year ended December 31,	Proportion of the net OPEB liability (asset)	Proportionate share of the net OPEB liability (asset)	Covered- employee payroll	Collective net OPEB liability (asset) as a percentage of its covered- employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability (asset)
2020	0.08753900%	\$ 481,528	\$ 4,394,000	10.96%	31.36%
2019	0.09230900%	\$ 393,070	\$ 4,303,000	9.13%	37.58%
2018	0.09298000%	\$ 238,418	\$ 4,172,000	5.71%	48.69%
2017	0.09906500%	\$ 298,045	\$ 4,165,967	7.15%	44.81%

See accompanying notes to the required supplementary information

CITY OF WHITEWATER
Notes to the Required Supplementary Information
December 31, 2021

1. Budgetary Information

Budgets

A budget has been adopted for all funds of the City. The City's budget is adopted in accordance with Chapter 65 of the Wisconsin Statutes. Changes to appropriations authorized in the adopted budget generally require a vote of two-thirds of the entire membership of the governing body. Budgetary expenditure control is exercised at the department level. The budgetary comparison schedule is presented for the general fund only. The debt service levy and transfer out to debt service of \$942,883 were eliminated on the fund statements.

Budget amounts include appropriations authorized in the original budget, any council approved amendments, appropriations of restricted resources received for funding specific expenditures and designated portions of the beginning balance of the General Fund's equity expected to finance expenditures of the current fiscal year. Unused appropriations lapse at year-end unless specifically carried over for financing subsequent year expenditures. The final budget includes an other financing source for anticipated fund balance increase which is not a revenue source under modified accrual accounting. Accordingly there is no actual revenue.

Excess Expenditures over Appropriations

Budgetary expenditure control is exercised at the department level. Some individual departments experienced expenditures which exceeded appropriations. The detail of those items can be found in the City's year-end budget to actual report.

The City's General Fund had expenditures in excess of budget as follows:

	Budgeted Amounts		Actual	Variance
	Original	Final	Budgetary	with Final
			Basis	budget
General Government	1,449,231	1,449,231	1,587,999	(138,768)
Public Works	1,075,725	1,075,725	1,106,953	(31,228)

Revenues were sufficient to cover the expenditures.

2. Wisconsin Retirement System Schedules

Governmental Accounting Standards Board Statement No. 68 requirements have been implemented prospectively, therefore, the illustrations do not present similar information for the 3 preceding years.

Changes of benefit terms: There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions: No significant change in assumptions were noted from the prior year.

CITY OF WHITEWATER
Notes to the Required Supplementary Information
December 31, 2021

3. Local Retiree Life Insurance Fund Schedules

Governmental Accounting Standards Board Statement No. 75 requirements have been implemented prospectively, therefore, the illustrations do not present similar information for the 6 preceding years.

Changes of benefit terms: There were no changes of benefit terms for any participating employer in LRLIF.

Changes of assumptions: The single discount rate assumption used to develop the total OPEB liability changed from the prior year. Please refer to the actuarial assumptions section H of Note 11.

OTHER SUPPLEMENTAL INFORMATION

Balance Sheet
Combining General Fund
December 31, 2021

	<u>General Fund</u>	<u>27th Payroll</u>	<u>Fire Dept. Equipment Fund</u>	<u>DPW Equipment Revolving Fund</u>	<u>Police Vehicle Revolving Fund</u>	<u>Building Repair Fund</u>	<u>Skate Park Fund</u>	<u>Solid Waste Recycling Fund</u>	<u>Sick Leave Severance Fund</u>	<u>Lakes Improvement Fund</u>	<u>Street Repair Rev. Fund</u>	<u>Insurance Reserve</u>	<u>Elections Fund</u>	<u>Total General Fund</u>
ASSETS														
Cash and Cash Equivalents	\$ 4,016,010	\$ 75,784	\$ 541,012	\$ 150,685	\$ 30,218	\$ 7,052	\$ 5,433	\$ 60,404	\$ 106,705	\$ 475	\$ 722,217	\$ 144,627	\$ 14,012	\$ 5,874,634
Receivables:														
Taxes	2,771,089	-	-	-	-	-	-	-	-	-	-	-	-	2,771,089
Delinquent Personal Property Taxes	6,717	-	-	-	-	-	-	-	-	-	-	-	-	6,717
Special Assessments	46,628	-	-	-	-	-	-	-	-	-	-	-	-	46,628
Other	84,878	-	-	-	-	12,667	-	-	-	-	-	-	-	97,545
Due from CDA	71,866	-	-	-	-	-	-	-	-	-	-	-	-	71,866
Due from Other Funds	96,756	-	-	-	-	-	-	-	-	-	-	-	-	96,756
Prepaid Expenses	39,352	-	-	-	-	-	-	-	-	-	-	-	-	39,352
Advances receivable	413,429	-	-	-	-	-	-	-	-	-	-	-	-	413,429
Total Assets	<u>\$ 7,546,725</u>	<u>\$ 75,784</u>	<u>\$ 541,012</u>	<u>\$ 150,685</u>	<u>\$ 30,218</u>	<u>\$ 19,719</u>	<u>\$ 5,433</u>	<u>\$ 60,404</u>	<u>\$ 106,705</u>	<u>\$ 475</u>	<u>\$ 722,217</u>	<u>\$ 144,627</u>	<u>\$ 14,012</u>	<u>\$ 9,418,016</u>
LIABILITIES														
Liabilities:														
Accounts Payable	\$ 206,768	\$ -	\$ -	\$ 28,444	\$ -	\$ -	\$ -	\$ 1,420	\$ -	\$ -	\$ 433	\$ -	\$ 40	\$ 237,105
Accrued Liabilities	354,876	-	-	-	-	-	-	-	-	-	-	-	-	354,876
Payable to Other Governments	43,571	-	-	-	-	-	-	-	-	-	-	-	-	43,571
Due to CDA	50,000	-	-	-	-	-	-	-	-	-	-	-	-	50,000
Total Liabilities	<u>655,215</u>	<u>-</u>	<u>-</u>	<u>28,444</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,420</u>	<u>-</u>	<u>-</u>	<u>433</u>	<u>-</u>	<u>40</u>	<u>685,552</u>
DEFERRED INFLOWS OF RESOURCES	<u>4,203,438</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>4,203,438</u>
FUND BALANCE														
Nonspendable	459,498	-	-	-	-	-	-	-	-	-	-	-	-	459,498
Assigned	-	-	541,012	122,241	30,218	19,719	5,433	58,984	106,705	475	721,784	144,627	13,972	1,765,170
Unassigned	2,228,574	75,784	-	-	-	-	-	-	-	-	-	-	-	2,304,358
Total Fund Balance	<u>2,688,072</u>	<u>75,784</u>	<u>541,012</u>	<u>122,241</u>	<u>30,218</u>	<u>19,719</u>	<u>5,433</u>	<u>58,984</u>	<u>106,705</u>	<u>475</u>	<u>721,784</u>	<u>144,627</u>	<u>13,972</u>	<u>4,529,026</u>
Total Liabilities, Deferred Inflows and Fund Balance	<u>\$ 7,546,725</u>	<u>\$ 75,784</u>	<u>\$ 541,012</u>	<u>\$ 150,685</u>	<u>\$ 30,218</u>	<u>\$ 19,719</u>	<u>\$ 5,433</u>	<u>\$ 60,404</u>	<u>\$ 106,705</u>	<u>\$ 475</u>	<u>\$ 722,217</u>	<u>\$ 144,627</u>	<u>\$ 14,012</u>	<u>\$ 9,418,016</u>

**Statement of Revenues, Expenditures and Changes in Fund Balances
Combining General Fund
For the Year Ended December 31, 2021**

	General Fund	27th Payroll	Fire Dept. Equipment Fund	DPW Equipment Revolving Fund	Police Vehicle Revolving Fund	Building Repair Fund	Skate Park Fund	Solid Waste Recycling Fund	Sick Leave Severance Fund	Lakes Improvement Fund	Street Repair Rev. Fund	Insurance Reserve	Elections Fund	Total General Fund
REVENUES														
Property Taxes	\$ 3,136,502	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,136,502
Other Taxes	259,944	-	-	-	-	-	-	-	-	-	-	-	-	259,944
Special Assessment Revenue	3,308	-	-	-	-	-	-	-	-	-	-	-	-	3,308
Intergovernmental	4,589,357	-	-	-	-	-	-	31,846	-	-	76,812	-	-	4,698,015
License and Permits	148,817	-	-	-	-	-	-	-	-	-	-	-	-	148,817
Fines, Forfeits and Penalties	295,900	-	-	-	-	-	-	-	-	-	-	-	-	295,900
Public Charges for Services	68,739	-	-	-	-	-	-	60	-	-	-	-	-	68,799
Interest Income	6,396	8	46	45	-	-	-	-	-	-	261	-	-	6,756
Miscellaneous Income	98,925	-	3,509	31,965	8,630	-	3,000	-	-	-	-	-	-	146,029
Total Revenues	<u>8,607,888</u>	<u>8</u>	<u>3,555</u>	<u>32,010</u>	<u>8,630</u>	<u>-</u>	<u>3,000</u>	<u>31,906</u>	<u>-</u>	<u>-</u>	<u>77,073</u>	<u>-</u>	<u>-</u>	<u>8,764,070</u>
EXPENDITURES														
Current:														
General Government	1,587,999	-	-	-	-	-	-	-	33,414	-	-	-	14,124	1,635,537
Public Safety	3,947,814	-	105,933	-	54,562	-	-	-	-	-	-	-	-	4,108,309
Public Works	1,106,953	-	-	70,912	-	-	-	456,991	-	-	225,922	-	-	1,860,778
Culture, Recreation and Education	578,305	-	-	-	-	-	-	-	-	-	-	19,900	-	598,205
Capital Outlay	-	-	-	163,715	-	47,973	-	-	-	-	-	-	-	211,688
Total Expenditures	<u>7,221,071</u>	<u>-</u>	<u>105,933</u>	<u>234,627</u>	<u>54,562</u>	<u>47,973</u>	<u>-</u>	<u>456,991</u>	<u>33,414</u>	<u>-</u>	<u>225,922</u>	<u>19,900</u>	<u>14,124</u>	<u>8,414,517</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>1,386,817</u>	<u>8</u>	<u>(102,378)</u>	<u>(202,617)</u>	<u>(45,932)</u>	<u>(47,973)</u>	<u>3,000</u>	<u>(425,085)</u>	<u>(33,414)</u>	<u>-</u>	<u>(148,849)</u>	<u>(19,900)</u>	<u>(14,124)</u>	<u>349,553</u>
OTHER FINANCING SOURCES (USES)														
Transfers In	712,531	-	-	25,000	-	-	-	-	-	-	-	-	-	737,531
Transfers Out	(1,898,442)	30,000	260,000	170,000	-	15,000	-	450,307	75,000	-	192,218	50,000	25,000	(630,917)
Total Other Financing Sources and Uses	<u>(1,185,911)</u>	<u>30,000</u>	<u>260,000</u>	<u>195,000</u>	<u>-</u>	<u>15,000</u>	<u>-</u>	<u>450,307</u>	<u>75,000</u>	<u>-</u>	<u>192,218</u>	<u>50,000</u>	<u>25,000</u>	<u>106,614</u>
Net Change in Fund Balances	200,906	30,008	157,622	(7,617)	(45,932)	(32,973)	3,000	25,222	41,586	-	43,369	30,100	10,876	456,167
Fund Balances (Deficit) - Beginning	2,487,166	45,776	383,390	129,858	76,150	52,692	2,433	33,762	65,119	475	678,415	114,527	3,096	4,072,859
Fund Balances - Ending	<u>\$ 2,688,072</u>	<u>75,784</u>	<u>\$ 541,012</u>	<u>\$ 122,241</u>	<u>\$ 30,218</u>	<u>\$ 19,719</u>	<u>\$ 5,433</u>	<u>\$ 58,984</u>	<u>\$ 106,705</u>	<u>\$ 475</u>	<u>\$ 721,784</u>	<u>\$ 144,627</u>	<u>\$ 13,972</u>	<u>\$ 4,529,026</u>

Balance Sheet
Non-Major Governmental Funds
December 31, 2021

	Non-Major Special Revenue Funds	Non-Major Capital Projects Funds	Non-Major Governmental Funds
ASSETS			
Cash and Cash Equivalents	\$ 1,298,707	\$ 239,324	\$ 1,538,031
Receivables:			
Accounts	2,208	-	2,208
Due from Other Governments	11,855	161,025	172,880
Total Assets	<u>\$ 1,312,770</u>	<u>\$ 400,349</u>	<u>\$ 1,713,119</u>
LIABILITIES			
Accounts Payable	\$ 47,846	\$ 63,176	\$ 111,022
Accrued Liabilities	33,312	-	33,312
Due to Other Funds	218	61,500	61,718
Advances Payable	413,429	-	413,429
Total Liabilities	<u>494,805</u>	<u>124,676</u>	<u>619,481</u>
DEFERRED INFLOWS OF RESOURCES			
Deferred Inflows	<u>3,354</u>	<u>167,995</u>	<u>171,349</u>
FUND BALANCE			
Restricted	1,228,039	169,178	1,397,217
Unassigned (Deficit)	(413,428)	(61,500)	(474,928)
Total Fund Balance	<u>814,611</u>	<u>107,678</u>	<u>922,289</u>
Total Liabilities, Deferred Inflows and Fund Balance	<u>\$ 1,312,770</u>	<u>\$ 400,349</u>	<u>\$ 1,713,119</u>

Statement of Revenues, Expenditures and Changes in Fund Balances
Non-Major Governmental Funds
For the Year Ended December 31, 2021

	Non-Major Special Revenue Funds	Non-Major Capital Project Funds	Non-Major Governmental Funds
REVENUES			
Property Taxes	\$ -	\$ 90,165	\$ 90,165
Intergovernmental	526,104	95,308	621,412
Public Charges for Services	420,850	-	420,850
Intergovernmental Charges for Services	268	-	268
Interest Income	1,419	387	1,806
Miscellaneous Income	180,278	34,965	215,243
Total Revenues	<u>1,128,919</u>	<u>220,825</u>	<u>1,349,744</u>
EXPENDITURES			
Current:			
Public Safety	24,772	-	24,772
Public Works	139,031	-	139,031
Culture, Recreation and Education	1,676,878	-	1,676,878
Conservation and Development	2,890	65,250	68,140
Capital Outlay	4,721	278,331	283,052
Total Expenditures	<u>1,848,292</u>	<u>343,581</u>	<u>2,191,873</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(719,373)</u>	<u>(122,756)</u>	<u>(842,129)</u>
OTHER FINANCING SOURCES (USES)			
Payments to overlying taxing jurisdictions	-	(71,335)	(71,335)
Transfers In	630,917	-	630,917
Transfers Out	(40,927)	(26,682)	(67,609)
Transfers Out to CDA	2,867	(25,000)	(22,133)
Total Other Financing Sources and Uses	<u>589,990</u>	<u>(123,017)</u>	<u>469,840</u>
Net Change in Fund Balances	(129,383)	(245,773)	(372,289)
Fund Balances - Beginning	941,127	353,451	1,294,578
Fund Balances - Ending	<u>\$ 811,744</u>	<u>\$ 107,678</u>	<u>\$ 922,289</u>

**Combining Balance Sheet
Non-Major Special Revenue Funds
December 31, 2021**

	Cable TV Fund	Library Special Revenue Fund	Taxicab Grant Program Fund	Parkland Acquisition Fund	Parkland Development Fund	Forestry Fund	Rescue Squad Equipment/ Educ. Fund
ASSETS							
Cash and Cash Equivalents	\$ 60,803	\$ 634,064	\$ 78,711	\$ 53,169	\$ 32,802	\$ 18,895	\$ 146,184
Receivables:							
Accounts	-	-	-	-	-	-	-
Due from Other Governments	-	-	11,855	-	-	-	-
Total Assets	<u>\$ 60,803</u>	<u>\$ 634,064</u>	<u>\$ 90,566</u>	<u>\$ 53,169</u>	<u>\$ 32,802</u>	<u>\$ 18,895</u>	<u>\$ 146,184</u>
LIABILITIES							
Liabilities:							
Accounts Payable	\$ 365	\$ 5,766	\$ 14,471	\$ -	\$ -	\$ -	\$ -
Accrued Liabilities	3,546	19,153	-	-	-	-	-
Due to Other Funds	-	-	-	-	-	-	-
Advances Payable	-	-	-	-	-	-	-
Total Liabilities	<u>3,911</u>	<u>24,919</u>	<u>14,471</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCE							
Restricted	56,892	609,145	76,095	53,169	32,802	18,895	146,184
Unassigned (Deficit)	-	-	-	-	-	-	-
Total Fund Balance	<u>56,892</u>	<u>609,145</u>	<u>76,095</u>	<u>53,169</u>	<u>32,802</u>	<u>18,895</u>	<u>146,184</u>
Total Liabilities, Deferred Inflows and Fund Balance	<u>\$ 60,803</u>	<u>\$ 634,064</u>	<u>\$ 90,566</u>	<u>\$ 53,169</u>	<u>\$ 32,802</u>	<u>\$ 18,895</u>	<u>\$ 146,184</u>

**Combining Balance Sheet
Non-Major Special Revenue Funds
December 31, 2021**

	Parking Permit Fund	Police Dept. Trust Fund	Parks and Recreation Fund	Field of Dreams Fund	Aquatic Center Fund	Non-Major Special Revenue Funds
ASSETS						
Cash and Cash Equivalents	\$ 79,203	\$ 88,575	\$ 6,598	\$ 63,737	\$ 35,966	\$ 1,298,707
Receivables:						
Accounts	-	-	2,208	-	-	2,208
Due from Other Governments	-	-	-	-	-	11,855
Total Assets	<u>\$ 79,203</u>	<u>\$ 88,575</u>	<u>\$ 8,806</u>	<u>\$ 63,737</u>	<u>\$ 35,966</u>	<u>\$ 1,312,770</u>
LIABILITIES						
Liabilities:						
Accounts Payable	\$ 250	\$ -	\$ 856	\$ -	\$ 26,138	\$ 47,846
Accrued Liabilities	-	-	786	-	9,827	33,312
Due to Other Funds	-	218	-	-	-	218
Advances Payable	-	-	-	-	413,429	413,429
Total Liabilities	<u>250</u>	<u>218</u>	<u>1,642</u>	<u>-</u>	<u>449,394</u>	<u>494,805</u>
DEFERRED INFLOWS OF RESOURCES						
Deferred Inflows	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,354</u>	<u>-</u>	<u>3,354</u>
FUND BALANCE (DEFICIT)						
Restricted	78,953	88,357	7,164	60,383	-	1,228,039
Unassigned (Deficit)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(413,428)</u>	<u>(413,428)</u>
Total Fund Balance (Deficit)	<u>78,953</u>	<u>88,357</u>	<u>7,164</u>	<u>60,383</u>	<u>(413,428)</u>	<u>814,611</u>
Total Liabilities, Deferred Inflows and Fund Balance	<u>\$ 79,203</u>	<u>\$ 88,575</u>	<u>\$ 8,806</u>	<u>\$ 63,737</u>	<u>\$ 35,966</u>	<u>\$ 1,312,770</u>

City of Whitewater
Whitewater, WI

**Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Non-Major Special Revenue Funds
For the Year Ended December 31, 2021**

	<u>Cable TV Fund</u>	<u>Library Special Revenue Fund</u>	<u>Taxicab Grant Program Fund</u>	<u>Parkland Acquisition Fund</u>	<u>Parkland Development Fund</u>	<u>Forestry Fund</u>	<u>Rescue Squad Equipment/ Educ. Fund</u>
REVENUES							
Intergovernmental	\$ -	\$ 233,020	\$ 152,584	\$ -	\$ -	\$ -	\$ -
Public Charges for Services	79,717	5,604	-	-	-	-	-
Intergovernmental Charges for Services	-	-	-	-	-	-	268
Interest Income	40	582	-	-	-	1	119
Miscellaneous Income	18,169	52,390	-	-	11,630	1,500	-
Total Revenues	<u>97,926</u>	<u>291,596</u>	<u>152,584</u>	<u>-</u>	<u>11,630</u>	<u>1,501</u>	<u>387</u>
EXPENDITURES							
Current:							
Public Safety	-	-	-	-	-	-	3,270
Public Works	-	-	139,031	-	-	-	-
Culture, Recreation and Education	110,692	834,588	-	-	1,361	-	-
Conservation and Development	-	-	-	-	-	2,890	-
Capital Outlay	-	4,721	-	-	-	-	-
Total Expenditures	<u>110,692</u>	<u>839,309</u>	<u>139,031</u>	<u>-</u>	<u>1,361</u>	<u>2,890</u>	<u>3,270</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(12,766)</u>	<u>(547,713)</u>	<u>13,553</u>	<u>-</u>	<u>10,269</u>	<u>(1,389)</u>	<u>(2,883)</u>
OTHER FINANCING SOURCES (USES)							
Transfer in CDA	-	-	-	-	2,867	-	-
Transfers In	-	470,000	-	-	-	7,917	-
Total Other Financing Sources and Uses	<u>-</u>	<u>470,000</u>	<u>-</u>	<u>-</u>	<u>2,867</u>	<u>7,917</u>	<u>-</u>
Net Change in Fund Balances	(12,766)	(77,713)	13,553	-	13,136	6,528	(2,883)
Fund Balances - Beginning	69,658	686,858	62,542	53,169	19,666	12,367	149,067
Fund Balances - Ending	<u>\$ 56,892</u>	<u>\$ 609,145</u>	<u>\$ 76,095</u>	<u>\$ 53,169</u>	<u>\$ 32,802</u>	<u>\$ 18,895</u>	<u>\$ 146,184</u>

**City of Whitewater
Whitewater, WI**

**Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Non-Major Special Revenue Funds
For the Year Ended December 31, 2021**

	<u>Parking Permit Fund</u>	<u>Police Dept. Trust Fund</u>	<u>Parks and Recreation Fund</u>	<u>Field of Dreams Fund</u>	<u>Aquatic Center Fund</u>	<u>Non-Major Special Revenue Funds</u>
REVENUES						
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ 140,500	\$ 526,104
Public Charges for Services	33,437	-	92,257	-	209,835	420,850
Intergovernmental Charges for Services	-	-	-	-	-	268
Interest Income	24	46	-	-	607	1,419
Miscellaneous Income	-	17,597	2,208	76,584	200	180,278
Total Revenues	<u>33,461</u>	<u>17,643</u>	<u>94,465</u>	<u>76,584</u>	<u>351,142</u>	<u>1,128,919</u>
EXPENDITURES						
Current:						
Public Safety	4,591	16,911	-	-	-	24,772
Public Works	-	-	-	-	-	139,031
Culture, Recreation and Education	-	-	84,179	62,594	583,464	1,676,878
Conservation and Development	-	-	-	-	-	2,890
Capital Outlay	-	-	-	-	-	4,721
Total Expenditures	<u>4,591</u>	<u>16,911</u>	<u>84,179</u>	<u>62,594</u>	<u>583,464</u>	<u>1,848,292</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>28,870</u>	<u>732</u>	<u>10,286</u>	<u>13,990</u>	<u>(232,322)</u>	<u>(719,373)</u>
OTHER FINANCING SOURCES (USES)						
Transfers In	-	-	-	-	153,000	630,917
Transfers Out	<u>(35,927)</u>	<u>-</u>	<u>-</u>	<u>(5,000)</u>	<u>-</u>	<u>(40,927)</u>
Total Other Financing Sources and Uses	<u>(35,927)</u>	<u>-</u>	<u>-</u>	<u>(5,000)</u>	<u>153,000</u>	<u>592,857</u>
Net Change in Fund Balances	(7,057)	732	10,286	8,990	(79,322)	(126,516)
Fund Balances - Beginning	86,010	87,625	(3,122)	51,393	(334,106)	941,127
Fund Balances (Deficit) - Ending	<u>\$ 78,953</u>	<u>\$ 88,357</u>	<u>\$ 7,164</u>	<u>\$ 60,383</u>	<u>\$ (413,428)</u>	<u>\$ 814,611</u>

**City of Whitewater
Whitewater, WI
Combining Balance Sheet
Non-Major Capital Project Funds
December 31, 2021**

	<u>TID #5</u>	<u>TID #6</u>	<u>TID #7</u>	<u>TID #8</u>	<u>TID #9</u>	<u>TIF 10</u>	<u>TIF 11</u>	<u>TIF 12</u>	<u>TIF 13</u>	<u>TIF 14</u>	<u>Other Capital Projects Funds</u>	<u>Non-Major Capital Project Funds</u>
ASSETS												
Cash and Cash Equivalents	\$ 750	\$ 750	\$ 750	\$ 750	\$ 750	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 235,574	\$ 239,324
Receivables:												
Due from Other Governments	-	-	-	-	-	-	-	-	-	-	161,025	161,025
Total Assets	<u>\$ 750</u>	<u>\$ -</u>	<u>\$ 396,599</u>	<u>\$ 400,349</u>								
LIABILITIES												
Accounts Payable	\$ 750	\$ 750	\$ 750	\$ 750	\$ 750	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 59,426	\$ 63,176
Due to Other Funds	-	-	-	-	-	18,660	10,710	10,710	10,710	10,710	-	61,500
Total Liabilities	<u>750</u>	<u>750</u>	<u>750</u>	<u>750</u>	<u>750</u>	<u>18,660</u>	<u>10,710</u>	<u>10,710</u>	<u>10,710</u>	<u>10,710</u>	<u>59,426</u>	<u>124,676</u>
DEFERRED INFLOWS OF RESOURCES												
Tax Apportionment	-	-	-	-	-	-	-	-	-	-	167,995	167,995
FUND BALANCE (DEFICIT)												
Restricted	-	-	-	-	-	-	-	-	-	-	169,178	169,178
Unassigned (Deficit)	-	-	-	-	-	(18,660)	(10,710)	(10,710)	(10,710)	(10,710)	-	(61,500)
Total Fund Balance (Deficit)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(18,660)</u>	<u>(10,710)</u>	<u>(10,710)</u>	<u>(10,710)</u>	<u>(10,710)</u>	<u>169,178</u>	<u>107,678</u>
Total Liabilities, Deferred Inflows and Fund Balance	<u>\$ 750</u>	<u>\$ -</u>	<u>\$ 396,599</u>	<u>\$ 400,349</u>								

City of Whitewater
Whitewater, WI

Non-Major Capital Project Funds
Combining Statement of Revenues, Expenditures and Changes in Fund Balance
For the Year Ended December 31, 2021

	TID #5	TID #6	TID #7	TID #8	TID #9	TIF 10	TIF 11	TIF 12	TIF 13	TIF 14	Other Capital Projects Funds	Non-Major Capital Projects Funds
REVENUES												
Property Taxes	\$ 13,914	\$ 72,598	\$ -	\$ 3,040	\$ 613	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 90,165
Intergovernmental	748	2,838	-	-	(7)	-	-	-	-	-	91,729	95,308
Interest Income	-	2	-	8	-	-	-	-	-	-	377	387
Miscellaneous Income	-	-	-	-	-	-	-	-	-	-	34,965	34,965
Total Revenues	<u>14,662</u>	<u>75,438</u>	<u>-</u>	<u>3,048</u>	<u>606</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>127,071</u>	<u>220,825</u>
EXPENDITURES												
Current:												
Conservation and Development	750	750	750	750	750	18,660	10,710	10,710	10,710	10,710	-	65,250
Capital Outlay	-	-	-	-	-	-	-	-	-	-	278,331	278,331
Total Expenditures	<u>750</u>	<u>750</u>	<u>750</u>	<u>750</u>	<u>750</u>	<u>18,660</u>	<u>10,710</u>	<u>10,710</u>	<u>10,710</u>	<u>10,710</u>	<u>278,331</u>	<u>343,581</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>13,912</u>	<u>74,688</u>	<u>(750)</u>	<u>2,298</u>	<u>(144)</u>	<u>(18,660)</u>	<u>(10,710)</u>	<u>(10,710)</u>	<u>(10,710)</u>	<u>(10,710)</u>	<u>(151,260)</u>	<u>(122,756)</u>
OTHER FINANCING SOURCES (USES)												
Payments to overlying jurisdiction	(12,758)	(38,173)	-	(17,834)	(2,570)	-	-	-	-	-	-	(71,335)
Transfers Out	(5,212)	(15,595)	2,312	(7,137)	(1,050)	-	-	-	-	-	-	(26,682)
Transfers Out to CDA	-	(25,000)	-	-	-	-	-	-	-	-	-	(25,000)
Total Other Financing Sources and Uses	<u>(17,970)</u>	<u>(78,768)</u>	<u>2,312</u>	<u>(24,971)</u>	<u>(3,620)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(123,017)</u>
Net Change in Fund Balances	(4,058)	(4,080)	1,562	(22,673)	(3,764)	(18,660)	(10,710)	(10,710)	(10,710)	(10,710)	(151,260)	(245,773)
Fund Balances (Deficit) - Beginning	4,058	4,080	(1,562)	22,673	3,764	-	-	-	-	-	320,438	353,451
Fund Balances (Deficit) - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (18,660)</u>	<u>\$ (10,710)</u>	<u>\$ (10,710)</u>	<u>\$ (10,710)</u>	<u>\$ (10,710)</u>	<u>\$ 169,178</u>	<u>\$ 107,678</u>

**Combining Statement of Net Position
Component Unit
December 31, 2021**

	Community Development Authority (Operating)	Community Development Authority (Program)	Innovation Center	Total
ASSETS				
Current Assets:				
Cash and Investments	\$ 2,925	\$ 809,441	\$ 8,944	\$ 821,310
Due from Other Funds	-	50,000	-	50,000
Total Current Assets	<u>2,925</u>	<u>859,441</u>	<u>8,944</u>	<u>871,310</u>
Noncurrent Assets:				
Restricted Assets				
Other Assets				
Net Pension Asset	27,755	-	-	27,755
Loans Receivable	-	1,248,760	-	1,248,760
Capital Assets				
Land, Improvements, and Construction in Progress	-	481,816	-	481,816
Other Capital Assets, Net of Depreciation	-	4,881,562	-	4,881,562
Total Capital Assets	<u>-</u>	<u>5,363,378</u>	<u>-</u>	<u>5,363,378</u>
Total Noncurrent Assets	<u>27,755</u>	<u>6,612,138</u>	<u>-</u>	<u>6,639,893</u>
Total Assets	<u>30,680</u>	<u>7,471,579</u>	<u>8,944</u>	<u>7,511,203</u>
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Pension Outflows	<u>45,944</u>	<u>-</u>	<u>-</u>	<u>45,944</u>
Total Deferred Outflows of Resources	<u>45,944</u>	<u>-</u>	<u>-</u>	<u>45,944</u>
Total Assets and Deferred Outflows of Resources	<u>\$ 76,624</u>	<u>\$ 7,471,579</u>	<u>\$ 8,944</u>	<u>\$ 7,557,147</u>
LIABILITIES				
Current Liabilities:				
Accounts Payable and Accrued Expenses	\$ 5,404	\$ -	\$ 8,943	\$ 14,347
Due to City General Fund	1,496	1,247	69,123	71,866
Total Current Liabilities	<u>6,900</u>	<u>1,247</u>	<u>78,066</u>	<u>86,213</u>
Total Liabilities	<u>6,900</u>	<u>1,247</u>	<u>78,066</u>	<u>86,213</u>
DEFERRED INFLOWS OF RESOURCES				
Deferred Pension Inflows	<u>60,842</u>	<u>-</u>	<u>-</u>	<u>60,842</u>
Total Deferred Inflows of Resources	<u>60,842</u>	<u>-</u>	<u>-</u>	<u>60,842</u>
NET POSITION				
Net Investment in Capital Assets	-	5,363,378	-	5,363,378
Restricted	-	2,106,954	-	2,106,954
Unrestricted	8,882	-	(69,122)	(60,240)
Total Net Position	<u>8,882</u>	<u>7,470,332</u>	<u>(69,122)</u>	<u>7,410,092</u>
Total Liabilities, Deferred Inflows of Resources, and Net Position	<u>\$ 76,624</u>	<u>\$ 7,471,579</u>	<u>\$ 8,944</u>	<u>\$ 7,557,147</u>

Combining Statement of Revenues, Expenses and Changes in Net Position
Component Unit
For the Year Ended December 31, 2021

	Community Development Authority (Operating)	Community Development Authority (Program)	Innovation Center	Total
Operating Revenues	\$ -	\$ 21,123	\$ 135,393	\$ 156,516
Operating Expenses				
Operating Expenses	146,486	30,655	358,228	535,369
Depreciation	-	126,345	-	126,345
Total Operating Expenses	<u>146,486</u>	<u>157,000</u>	<u>358,228</u>	<u>661,714</u>
Operating Income (Loss)	<u>(146,486)</u>	<u>(135,877)</u>	<u>(222,835)</u>	<u>(505,198)</u>
Non-Operating Revenues (Expenses)				
Investment Income	-	156,661	-	156,661
Miscellaneous	-	-	100,113	100,113
Intergovernmental and Other	-	3,500	-	3,500
Total Non Operating Revenues	<u>-</u>	<u>160,161</u>	<u>100,113</u>	<u>260,274</u>
Transfer In from City	100,000	-	-	100,000
Transfer Out to City	-	(2,867)	-	(2,867)
CDBG Loan Close-Out	<u>-</u>	<u>(860,741)</u>	<u>-</u>	<u>(860,741)</u>
Change in Net Position	(46,486)	(839,324)	(122,722)	(1,008,532)
Total Net Position - Beginning	<u>55,368</u>	<u>8,309,656</u>	<u>53,600</u>	<u>8,418,624</u>
Total Net Position - Ending	<u>\$ 8,882</u>	<u>\$ 7,470,332</u>	<u>\$ (69,122)</u>	<u>\$ 7,410,092</u>

Combining Statement of Cash Flows
Component Unit
For the Year Ended December 31, 2021

	Community Development Authority (Operating)	Community Development Authority (Program)	Innovation Center	Total
Cash Flows From Operating Activities				
Received from customers	\$ -	\$ 24,623	\$ 135,393	\$ 160,016
Loans repaid	-	72,719	-	72,719
New loans issued	-	(30,000)	-	(30,000)
Paid to suppliers for goods and services	(158,653)	(154,085)	(186,034)	(498,772)
Net cash flows from operating activities	<u>(158,653)</u>	<u>(86,743)</u>	<u>(50,641)</u>	<u>(296,037)</u>
Cash Flows From Investing Activities				
Investment income	-	156,661	-	156,661
Net cash flows from investing activities	<u>-</u>	<u>156,661</u>	<u>-</u>	<u>156,661</u>
Cash Flows From Non-Capital Financing Activities				
Transfers in from City	100,000	-	-	100,000
CDBG Loan Close-Out	-	(860,741)	-	(860,741)
Transfers out to City	-	(2,867)	-	(2,867)
Advance repayments	-	250,000	-	250,000
Net cash flow from noncapital financing activities	<u>100,000</u>	<u>(613,608)</u>	<u>-</u>	<u>(513,608)</u>
Net increase (decrease) in cash and cash equivalents	(58,653)	(543,690)	(50,641)	(652,984)
Cash And Cash Equivalents - Beginning Of Year	<u>61,578</u>	<u>1,353,131</u>	<u>59,585</u>	<u>1,474,294</u>
Cash And Cash Equivalents - End Of Year	<u>\$ 2,925</u>	<u>\$ 809,441</u>	<u>\$ 8,944</u>	<u>\$ 821,310</u>
Reconciliation Of Operating Income (Loss) To Net Cash Flows From Operating Activities				
Operating income (loss)	\$ (146,486)	\$ (135,877)	\$ (222,835)	\$ (505,198)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities				
Miscellaneous	-	-	100,113	100,113
Noncash items included in income (loss)				
Depreciation	-	126,345	-	126,345
Pension expense	(10,354)	-	-	(10,354)
Change in Assets and Liabilities				
Loans receivable	-	42,719	-	42,719
Due from other funds	1,496	3,500	-	4,996
Due to primary government	-	(123,430)	69,123	(54,307)
Accounts payable and accrued expenses	(3,309)	-	2,958	(351)
Net Cash Flows From Operating Activities	<u>\$ (158,653)</u>	<u>\$ (86,743)</u>	<u>\$ (50,641)</u>	<u>\$ (296,037)</u>

OTHER INFORMATION

City of Whitewater

**Schedule of Long-Term Debt Principal Payments - Governmental Activities
December 31, 2021**

Year	Totals	2012 General Obligation Refunding Bonds	2014 Taxable General Obligation Bonds	2017 Taxable General Obligation Notes	2018 Taxable General Obligation Bonds	2019 Taxable General Obligation Notes	2020 Taxable General Obligation Bonds
2022	\$ 792,900	\$ 275,000	\$ 150,000	\$ 60,225	\$ 60,000	\$ 87,675	\$ 160,000
2023	807,675	280,000	150,000	-	120,000	87,675	170,000
2024	789,050	290,000	155,000	-	110,000	64,050	170,000
2025	812,750	295,000	285,000	-	-	57,750	175,000
2026	782,750	300,000	385,000	-	-	57,750	40,000
2027	802,750	305,000	400,000	-	-	57,750	40,000
2028	782,750	315,000	160,000	-	210,000	57,750	40,000
2029	797,750	325,000	160,000	-	210,000	57,750	45,000
2030	590,000	335,000	-	-	210,000	-	45,000
2031	600,000	345,000	-	-	210,000	-	45,000
2032	255,000	-	-	-	210,000	-	45,000
2033	260,000	-	-	-	215,000	-	45,000
2034	270,000	-	-	-	215,000	-	55,000
2035	265,000	-	-	-	210,000	-	55,000
2036	270,000	-	-	-	215,000	-	55,000
2037	265,000	-	-	-	210,000	-	55,000
2038	55,000	-	-	-	-	-	55,000
2039	55,000	-	-	-	-	-	55,000
2040	20,000	-	-	-	-	-	20,000
Totals	\$ 9,273,375	\$ 3,065,000	\$ 1,845,000	\$ 60,225	\$ 2,405,000	\$ 528,150	\$ 1,370,000

City of Whitewater

**Schedule of Long-Term Debt Interest Payments - Governmental Activities
December 31, 2021**

Year	Totals	2012	2014	2017	2018	2019	2020
		General Obligation Refunding Bonds	Taxable General Obligation Bonds	Taxable General Obligation Notes	Taxable General Obligation Bonds	Taxable General Obligation Notes	Taxable General Obligation Bonds
2022	\$ 250,728	\$ 81,475	\$ 46,605	\$ 1,490	\$ 82,188	\$ 13,151	\$ 25,820
2023	231,568	75,288	43,605	-	79,188	10,968	22,520
2024	210,409	68,988	40,305	-	73,188	8,809	19,120
2025	189,828	62,463	36,818	-	67,688	7,190	15,670
2026	172,615	55,678	29,978	-	67,688	5,752	13,520
2027	153,199	48,478	20,000	-	67,688	4,314	12,720
2028	132,704	40,853	9,360	-	67,688	2,884	11,920
2029	111,358	32,663	4,800	-	61,388	1,438	11,070
2030	87,358	22,100	-	-	55,088	-	10,170
2031	68,746	11,213	-	-	48,263	-	9,270
2032	49,808	-	-	-	41,438	-	8,370
2033	42,083	-	-	-	34,613	-	7,470
2034	34,095	-	-	-	27,625	-	6,470
2035	26,008	-	-	-	20,638	-	5,370
2036	18,083	-	-	-	13,813	-	4,270
2037	9,995	-	-	-	6,825	-	3,170
2038	2,070	-	-	-	-	-	2,070
2039	970	-	-	-	-	-	970
2040	210	-	-	-	-	-	210
Totals	\$ 1,791,835	\$ 499,199	\$231,471	\$ 1,490	\$ 815,000	\$ 54,505	\$ 190,170